

Title: Ordinance No. 2026-8 Amending Chapter 28, Solid Waste Collection and Disposal to Revise Collection and Disposal Fees and Rates for Residential and Commercial Premises (Solid Waste)

Meeting Date: May 11, 2026

Section: Ordinances/1st Read

Contact: Marjorie Briones, Stacy Fallon

District: ALL

Fiscal Impact: Fiscal Impact Statement Attached

Summary: Ordinance No. 2026-8 will revise residential and commercial solid waste collection and disposal fees and rates to ensure adequate and sustainable funding for the City's Solid Waste Management Program. The City has completed a comprehensive Solid Waste Rate Study which concluded the operating costs for the City's solid waste management system have increased by 56% since fiscal year 2025, and the current rates are not keeping up with inflation.

The updated rates are designed to serve the public health, safety, and welfare by supporting essential services including facility inspections, operations and maintenance, capital renewals and replacements, and prevention of illegal dumping and litter. Rates are set in accordance with industry standards and cost-of-service methodologies to equitably distribute costs among customers while minimizing administrative burden. If adopted, the revised rates will generate a dedicated revenue stream sufficient to meet the program's current and long-term operational and capital needs.

Recommended Action: Approve Ordinance No. 2026-8 on first reading and request that the Mayor and City Clerk present the draft ordinance for second reading and public hearing at the next regular City Council meeting.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ORLANDO, FLORIDA, RELATING TO SOLID WASTE MANAGEMENT; AMENDING CHAPTER 28, ARTICLE II, ENTITLED SOLID WASTE COLLECTION AND DISPOSAL, TO REVISE COLLECTION AND DISPOSAL FEES AND RATES FOR RESIDENTIAL AND COMMERCIAL PREMISES; PROVIDING FOR SEVERABILITY, CODIFICATION, CORRECTION OF SCRIVENER'S ERRORS, AND AN EFFECTIVE DATE.

WHEREAS, Chapter 28 of the Orlando City Code provides for the regulation and collection of solid waste and recovered materials in the City of Orlando ("City"), including the establishment of rates, fees and charges to be paid for collection and disposal of solid waste and recovered materials.; and

WHEREAS, the City has an obligation to adequately plan and provide efficient, environmentally acceptable solid waste management.; and

WHEREAS, the City has completed a comprehensive Solid Waste Rate Study ("Rate Study").; and

WHEREAS, the Rate Study concluded the operating costs for the City's solid waste management system have increased by fifty-six percent (56%) since fiscal year 2015, and the current residential and commercial solid waste rates are not keeping up with inflation.; and

WHEREAS, the City has determined it is necessary to revise residential and commercial solid waste collection and disposal fees and rates.; and

WHEREAS, the Orlando City Council hereby finds and declares that this ordinance is in the best interest of the public health, safety, and welfare.

NOW, THEREFORE, BE IT ENACTED BY THE CITY COUNCIL OF THE CITY OF ORLANDO, FLORIDA:

SECTION 1. CHAPTER 28, ARTICLE II, AMENDED. Chapter 28, Article II, Solid Waste Management, entitled Solid Waste Collection and Disposal, is hereby amended as follows:

ARTICLE II. - SOLID WASTE COLLECTION AND DISPOSAL

Sec. 28.07. - Residential Premises.

(1) *Schedule of Fees.*

(a) *Single Family Dwelling Unit.* Any single family dwelling unit with kitchen facilities: ~~Fifteen and 85/100 dollars (\$15.85)~~ Twenty-Six and 73/100 dollars (\$26.73) per month shall be charged for residential curbside solid waste collection.

(b) *Multi-Family with Two or More Bedrooms.* Any multi-family dwelling consisting of two or more bedrooms and which is individually billed and located on multi-family residential premises: ~~Fourteen and 71/100 dollars (\$14.71)~~ Twenty-five

52 and 18/100 dollars (\$25.18) per month shall be charged for residential City-
 53 furnished solid waste container collection service.

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- 55 (c) *Multi-Family Efficiency or One Bedroom.* Any multi-family dwelling consisting of
 56 an efficiency or one bedroom unit that is individually billed and located on multi-
 57 family residential premises: ~~Twelve and 45/100 dollars (\$12.45)~~ Twenty-One
 58 and 2/100 dollars (\$21.02) per month shall be charged for residential City-
 59 furnished solid waste container collection service. Efficiency or one bedroom
 60 units must be qualified through a certification procedure established by the Solid
 61 Waste Division. Rate will become effective upon completion of this requirement
 62 with no retroactive credits allowed.
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- 64 (d) *Rooming House.* Rooming houses shall be charged the applicable minimum
 65 charge commercial rate for solid waste service.
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- 67 (e) *Residential Multi-Unit Not Individually Billed.* Residential multi-unit dwellings not
 68 billed individually shall be billed as a commercial premises and charged the
 69 applicable minimum charge commercial rate for solid waste service.
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- 71 (f) *Disabled Person Collection Service.* Residential premises where all adult
 72 residents qualify for disabled person collection shall be charged the rate for a
 73 single family dwelling unit.
- 74
- 75 (g) *Solid Waste Deposits.* The City of Orlando through the Orlando Utilities
 76 Commission shall collect on all new residential customers a cash deposit to
 77 guarantee the payment of solid waste bills. Such deposit shall be at least Fifty
 78 Dollars (\$50.00) for solid waste service and shall be handled in accordance with
 79 the Administrative Policy of the Orlando Utilities Commission.
- 80
- 81 (h) The fees established in (a) – (f) above shall be automatically increased by twelve
 82 percent (12%) on October 1, 2027 and by five percent (5%) on October 1 of
 83 each year thereafter beginning on October 1, 2028.

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 85 ***

86 **Sec. 28.08. - Commercial Premises.**

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 88 (1) *Schedule of Fees.*

- 89
- 90 (a) *Non-City Containers.* A minimum fee of ~~Twenty-Five and 58/100 Dollars~~
 91 ~~(\$25.58)~~ Thirty-Nine and 69/100 dollars (\$39.69) per month shall be charged
 92 for commercial solid waste collection service without the use of City-
 93 furnished commercial containers. Any and all non-City furnished commercial
 94 containers are subject to the review and approval of the Solid Waste Division
 95 Manager prior to use and the Solid Waste Division Manager shall determine
 96 whether such service can be provided without the use of City-furnished
 97 commercial containers.
- 98
- 99 (b) *City-Furnished Containers.* A fee of ~~Five and 88/100 Dollars (\$5.88)~~ Nine
 100 and 12/100 dollars (\$9.12) per cubic yard shall be charged for commercial
 101 solid waste collection service using City-furnished commercial containers;
 102 provided, however, that each commercial premise shall pay a minimum fee

of ~~Twenty-Five and 58/100 Dollars (\$25.58)~~ Thirty-Nine and 69/100 dollars (\$39.69) per month.

- (i) Commercial recycling collection service using City-furnished commercial recycling containers shall be charged a fee set by the Solid Waste Division Manager that is less than the fee charged for solid waste collection, and which shall be based on both operational costs and the current processing rate for recycled materials.
- (c) *Compacted Solid Waste.* Where the collection of compacted solid waste is approved by the Solid Waste Division Manager, the fee shall be ~~Twelve and 37/100 Dollars (\$12.37)~~ Nineteen and 22/100 dollars (\$19.22) per cubic yard.
- (d) The fees established in (a) – (c) above shall be automatically increased by five percent (5%) on October 1 of each year beginning on October 1, 2027.

Sec. 28.09. - General Provisions.

The following provisions of this section shall apply to the collection of residential and commercial solid waste and recovered materials within the City of Orlando:

(1) *Fees.*

- (a) *Payment of Fees.* The ~~charges~~ fees established by Sections 28.07(1) and 28.08(1) of this Code shall be billed and collected in such a manner as the City Council shall from time to time arrange and determine.
- (b) *Adjustment of Fees.* The Fees shall be automatically adjusted as set forth ~~charges established~~ in Sections 28.07(1) and 28.08(1) of this Code unless City Council affirmatively acts not to impose the scheduled increase in any given year. This increase shall not apply to the Solid Waste deposit set forth in Section 28.07(1)(g).
- (c) *Delinquent Accounts.* All accounts shall be delinquent if not paid as provided in the invoice reflecting the charges for the service rendered. All delinquent accounts may result in the termination of collection service without notice. If a delinquent account is not paid within thirty (30) days, the Solid Waste Division Manager shall terminate all solid waste or recovered material collection for the account, unless otherwise directed by the Public Works Director.
- (d) *Waiver of Fees.* The Solid Waste Division Manager shall have the authority to waive the solid waste or recovered material collection fee(s) provided for in sections 28.07(1) and 28.08(1) should an investigation reveal that a commercial or residential premise does not generate any solid waste or recovered material, and thereby does not require solid waste or recovered material collection service by the City or any of its franchisees, licensees contract representatives, or other legally authorized person. If at any time

during a billing period, it becomes necessary for the City to provide solid waste or recovered material collection service to a commercial or residential premise, the particular premise shall be billed as though it had utilized the solid waste or recovered material collection service for the whole billing period. This subsection shall not be construed to allow any person to violate any provisions of this or any other chapter of the City Code.

SECTION 2. SEVERABILITY. If any clause or provision of this ordinance or its application to any person or circumstance is held invalid, the invalidity does not affect other clauses, provisions or applications of this ordinance which can be given effect without the invalid provision or application, and to this end the provisions of this ordinance are severable.

SECTION 3. CODIFICATION. The City Clerk and the City Attorney shall cause the Code of the City of Orlando, Florida, to be amended as provided by this ordinance and may renumber, re-letter, and rearrange the codified parts of this ordinance if necessary to facilitate the finding of the law.

SECTION 4. SCRIVENER’S ERROR. The City Attorney may correct scrivener’s errors found in this ordinance by filing a corrected copy of this ordinance with the City Clerk.

SECTION 5. EFFECTIVE DATE. This ordinance takes effect on October 1, 2026.

DONE, THE FIRST READING, by the City Council of the City of Orlando, Florida, at a regular meeting, the _____ day of _____, 2026.

DONE, THE PUBLIC NOTICE, in a newspaper of general circulation in the City of Orlando, Florida, by the city clerk of the City of Orlando, Florida, the _____ day of _____, 2026

DONE, THE SECOND READING AND PUBLIC HEARING, AND ENACTED ON FINAL PASSAGE, by an affirmative vote of a majority of a quorum present of the City Council of the City of Orlando, Florida, at a regular meeting, the _____ day of _____, 2026.

BY THE MAYOR OF THE CITY OF ORLANDO,
FLORIDA:

Mayor

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205 ATTEST, BY THE CLERK OF THE
206 CITY COUNCIL OF THE CITY OF
207 ORLANDO, FLORIDA:

208 _____
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210 City Clerk

211 _____
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213 Print Name

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217 THIS ORDINANCE DRAFTED BY AND
218 APPROVED AS TO FORM AND LEGALITY
219 FOR THE USE AND RELIANCE OF THE
220 CITY OF ORLANDO, FLORIDA:

221 _____
222
223 Assistant City Attorney

224 _____
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226 Print Name

Fiscal Impact Statement

Indicate the **Total Fiscal Impact** of the action requested, including personnel, operating, and capital costs. Indicate costs for the current fiscal year and annualized costs. Include all related costs necessary to place the asset in service.

Description: Ordinance amending the Solid Waste Utility Section of City Code (Chapter 28) to update the residential and commercial rates charged to customers.

Expenses

Will the action be funded from the Department's current year budget? Yes No

If No, please identify how this action will be funded, including any proposed Budget Resolution Committee (BRC) action(s). Future Solid Waste Fund budgets will account for any changes in approved rates

| | Current Fiscal Year Cost Estimate | Estimated Annualized Cost Thereafter |
|---------------------|--|---|
| Personnel | | |
| Operating/Capital | | |
| Total Amount | N/A | N/A |

Comments (optional): (enter text here)

Revenues

What is the source of any revenue and the estimated amount? City's commercial and Residential accounts Amount \$4,416,723

Is this recurring revenue? Yes No

Comments (optional): The figure above reflects only the additional revenue anticipated from this ordinance for next year (FY27); however, the ordinance will have financial impacts over multiple years. Based on the proposed rates, the total Solid Waste Fee for residential and commercial customers citywide is projected to generate approximately \$51,170,368 in FY27, \$55,688,396 in FY28, \$59,057,546 in FY29, and \$62,630,527 in FY30 and subsequent years. All revenues will be deposited into the Solid Waste Utility Fund for related uses.

Funding

Expenses/Revenues will be recorded to:

| | Source #1 | Source #2 | Source #3 |
|---------------------------|---------------------------------|--------------------------|--------------------------|
| Fund | <u>4150 F Solid Waste</u> | <u>(enter text here)</u> | <u>(enter text here)</u> |
| Department /Division | <u>Public Works/Solid Waste</u> | <u>(enter text here)</u> | <u>(enter text here)</u> |
| Cost Center/Project/Grant | <u>SMW0002 C</u> | <u>(enter text here)</u> | <u>(enter text here)</u> |
| Total Amount | \$4,416,723 | \$0 | \$0 |



Business Impact Estimate

This form should be included in the agenda packet for the item under which the proposed ordinance is to be considered and must be posted on the City's website by the time notice of the proposed ordinance is published.

Proposed ordinance's title/reference:

Ordinance No. 2026-8, AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF ORLANDO, FLORIDA, RELATING TO SOLID WASTE MANAGEMENT; AMENDING CHAPTER 28, ARTICLE II, ENTITLED SOLID WASTE COLLECTION AND DISPOSAL, TO REVISE COLLECTION AND DISPOSAL FEES AND RATES FOR RESIDENTIAL AND COMMERCIAL PREMISES.

This Business Impact Estimate is provided in accordance with section 166.041(4), Florida Statutes. If one or more boxes are checked below, a business impact estimate is not required by state law¹ for the proposed ordinance. This Business Impact Estimate may be revised following its initial posting.

- The proposed ordinance is required for compliance with Federal or State law or regulation;
- The proposed ordinance relates to the issuance or refinancing of debt;
- The proposed ordinance relates to the adoption of budgets or budget amendments, including revenue sources necessary to fund the budget;
- The proposed ordinance is required to implement a contract or an agreement, including, but not limited to, any Federal, State, local, or private grant or other financial assistance accepted by the municipal government;
- The proposed ordinance is an emergency ordinance;
- The ordinance relates to procurement; or
- The proposed ordinance is enacted to implement the following:
 - a. Part II of Chapter 163, Florida Statutes, relating to growth policy, county and municipal planning, and land development regulation, including zoning, development orders, development agreements and development permits;
 - b. Sections 190.005 and 190.046, Florida Statutes, regarding community development districts;
 - c. Section 553.73, Florida Statutes, relating to the Florida Building Code; or
 - d. Section 633.202, Florida Statutes, relating to the Florida Fire Prevention Code.

In accordance with the provisions of controlling law, the City of Orlando hereby publishes the following information:

¹ See Section 166.041(4)(c), Florida Statutes.

1. Summary of the proposed ordinance (must include a statement of the public purpose, such as serving the public health, safety, morals and welfare):

The proposed ordinance establishes revised solid waste service rates to ensure adequate and sustainable funding for the City's Solid Waste Management Program. The updated rates are designed to serve the public health, safety, and welfare by supporting essential services including facility inspections, operations and maintenance, capital renewals and replacements, and prevention of illegal dumping and litter. Rates are set in accordance with industry standards and cost-of-service methodologies to equitably distribute costs among customers while minimizing administrative burden. If adopted, the revised rates will generate a dedicated revenue stream sufficient to meet the program's current and long-term operational and capital needs.

2. An estimate of the direct economic impact of the proposed ordinance on private, for-profit businesses in the City of Orlando, if any:

(a) An estimate of direct compliance costs that businesses may reasonably incur;

There are no direct compliance costs to the business.

(b) Any new charge or fee imposed by the proposed ordinance or for which businesses will be financially responsible.

The impact on businesses would be the adjustment in the proposed fees. Those proposed fee adjustments are shown below:

| Commercial Solid Waste Fee | FY26 | FY27 | FY28 | FY29 | FY30 |
|--|-------------|-------------|-------------|-------------|-------------|
| City-Furnished Containers (Per Cubic Yard) | \$8.69 | \$9.12 | \$9.58 | \$10.06 | \$10.56 |
| Rate Impact | | \$0.43 | \$0.46 | \$0.48 | \$0.50 |
| Compacted Solid Waste (Per Cubic Yard) | \$18.30 | \$19.22 | \$20.18 | \$21.19 | \$22.25 |
| Rate Impact | | \$0.92 | \$0.96 | \$1.01 | \$1.06 |

(c) An estimate of the City of Orlando's regulatory costs, including estimated revenues from any new charges or fees to cover such costs.

There are no regulatory costs related to businesses or commercial accounts arising from the fees.

3. Good faith estimate of the number of businesses likely to be impacted by the proposed ordinance:

7,454

4. Additional information the governing body deems useful (if any):

Statement about benefit of rate increase to the community (Marjorie)

[You may wish to include in this section the methodology or data used to prepare the Business Impact Estimate. For example: City of Orlando staff solicited comments from businesses in the city as to the potential impact of the proposed ordinance by contacting the chamber of commerce, social media posting, direct mail or direct email, posting on city website, public workshop, etc. You may also wish to include efforts made to reduce the potential fiscal impact on businesses. You may also wish to state here that the proposed ordinance is a generally applicable ordinance that applies to all persons similarly situated (individuals as well as businesses) and, therefore, the proposed ordinance does not affect only businesses].

The Solid Waste rate adjustment will support the City's Solid Waste Management program by providing staffing, maintenance activities, and future capital needs. The proposed adjustment will provide the Solid Waste Management Program with sufficient revenue to fund the capital improvement program, field operations and maintenance, and support services needs to ensure regulatory compliance and maintain and enhance the Solid Waste services provided by the City.