

Meeting Date: July 22, 2025



CITY COUNCIL - REGULAR MEETING AGENDA ITEM

Contact Information

Contact Name: Devlin Moore

Dept. Director: Devlin Moore

Contact Number: 386-775-5427

City Manager: Dale Arrington

Type of Item:

Resolution

SUBJECT:

Resolution No. 382-25. A resolution of the City Council of the City of Orange City, Florida, adopting a proposed millage rate for the 2025-2026 fiscal year; establishing the date, time, and place for a public hearing on the proposed millage rate and the tentative budget; directing communication; expressing legislative intent; repealing all resolutions or parts of resolutions in conflict herewith; providing for severability; and providing for an effective date.

BACKGROUND:

The Truth-In-Millage (TRIM) Law requires local governing bodies to set a "proposed" millage rate annually. This action sets the "maximum rate" the City intends to levy. The Property Appraiser is notified of the adopted proposed rate and uses it to advise taxpayers of their proposed tax levies through the TRIM notice for the 2025 tax bill. At this point in the established process, the rate can be lowered, but it cannot be increased without undergoing the costly process of re-noticing all city taxpayers.

Orange City's prior year 2024 taxable value (after any Value Adjustment Board changes), was \$1,283,855,315. With the 2024 adopted millage rate of 6.8691, it generated approximately \$8,818,931 with a collection rate of 100% for the general fund and CRA budgets in ad valorem tax revenue. This resulted in the average single-family resident in Orange City paying \$923 in ad valorem tax annually or \$77 monthly.

The Volusia County Property Appraiser has certified the current 2025 preliminary tax roll for Orange City with a taxable value of \$1,419,816,652 (an 10.59% increase), which includes new property values (being derived from new construction, property improvement and annexed properties) totaling \$58,327,057 (prior year 2024 new values totaled \$35,190,422). Absent of the addition from the new taxable values, the existing taxable values increased \$77,634,280 or 6.05%.

Based on the information above, the calculated rolled-back rate for the FY 2025/26 budget year is 6.5019 mills, which is considered the revenue neutral tax rate. The calculated average single family residential (SFR) taxable value for the 2025 tax year is \$146,146 (prior year 2024 SFR taxable value \$134,366). With the rolled-back rate of 6.5019, the average household would pay \$950 annually or \$79 monthly for city services.

The City Manager's proposed balanced budget is prepared with a millage rate of 6.8691, which is the same as the current FY 2024/25 rate. The proposed rate represents a 5.65% increase over the rolled-back rate of 6.5019 mills. At the proposed rate of 6.8691 mills, the average household would pay \$1,004 annually or \$84 monthly.

With a collection rate of 97%, a millage rate of 6.8691 is projected to generate \$9,460,277 in ad valorem revenue as indicated below:

General Fund	\$8,694,093
CRA Fund	\$766,184

When adopting the proposed millage rate for 2025, Council by law may choose to levy any rate up to 10 mills to be used for the TRIM notice that will be issued to each taxpayer in August. Council can consider setting the proposed millage rate higher than staff's recommended rate of 6.8691 mills in order to provide flexibility while working to develop and finalize the FY 2025/26 budget.

Below are the 2025 millage thresholds and voting requirements to levy and adopt the proposed millage to be used to calculate the TRIM notices that will be mailed in August to every taxpayer:

Up to 7.1613 requires a Majority Vote - four (4) votes
7.1614 to 7.8774 requires a Two-thirds Vote - five (5) votes
7.8775 up to 10 mills requires a Unanimous Vote - seven (7) votes

The City's first public hearing on the millage and budget has been scheduled for Wednesday, September 10, 2025, at 6:30 p.m. in the City Council Chambers, 201 N. Holly Ave., Orange City, FL 32763, which does not conflict with the current schedule for the School Board and Volusia County millage/budget hearings. The City's second/final public hearing is scheduled to be held at the regular City Council meeting on Tuesday, September 23, 2025, at 6:30 p.m.

COUNCIL DISTRICT:

City Wide

RECOMMENDATION(S):

Staff recommends Council approve Resolution No. 382-25, which shall set the proposed millage rate and will confirm the first public hearing for the millage and budget on Wednesday, September 10, 2025, at 6:30 p.m.

ATTACHMENTS:

[Resolution No 382-25](#)

FINANCIAL IMPACT:

A millage rate of 6.8691 is projected to generate ad valorem revenue totaling \$9,460,277 (at 97% collection rate) with \$8,694,093 being appropriated in the General Fund and \$766,184 being appropriated in the CRA fund for fiscal year 2025/26.

STRATEGIC PLAN:

Maintain City assets and financial stability of the City.

RESOLUTION NO. 382-25

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ORANGE CITY, FLORIDA, ADOPTING A PROPOSED MILLAGE RATE FOR THE 2025-2026 FISCAL YEAR; ESTABLISHING THE DATE, TIME, AND PLACE FOR A PUBLIC HEARING ON THE PROPOSED MILLAGE RATE AND THE TENTATIVE BUDGET; DIRECTING COMMUNICATION; EXPRESSING LEGISLATIVE INTENT; PROVIDING FOR SEVERABILITY; REPEALING ALL RESOLUTIONS IN CONFLICT HERewith; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the City of Orange City is required by Florida Statute Section 200.065(2)(2025) to adopt a Resolution setting the proposed millage rate to be levied; and

WHEREAS, the Statute further requires that the Resolution shall state the percent, if any, by which the proposed millage rate to be levied exceeds the rolled-back rate as computed by the Office of the Property Appraiser of Volusia County; and

WHEREAS, each taxpayer within the corporate limits of Orange City will be sent notice by first class mail by the Property Appraiser of the public hearing setting the proposed millage rate and tentative budget; and

WHEREAS, it is necessary for the City to approve and adopt its proposed millage rate for the fiscal year 2025-2026; and

WHEREAS, this Resolution provides notice of the date and time for the consideration of the proposed budget and millage rate.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF ORANGE CITY, FLORIDA:

SECTION 1. Proposed and Rolled-Back Rate to be Considered at Public Hearings. In consideration of the estimate of receipts and the estimate of expenditures of the City of Orange City, Florida for the Fiscal Year 2025-2026 Annual Budget, it is hereby determined and declared that the proposed rate of taxation to be considered at the upcoming public hearings necessary to meet the estimate of General Fund expenses of the City shall be at the millage rate of 6.8691 mills or \$6.8691 for each \$1,000 of taxable value, to be levied and imposed upon all non-exempt taxable property within the corporate limits. The proposed millage rate of 6.8691 reflects a 5.65% increase in property taxes over the rolled-back rate of 6.5019 as provided by the Property Appraiser of Volusia County and computed pursuant to Fla. Stat. 200.065(1)(2025).

SECTION 2. Schedule of Public Hearings. The first public hearing on the aforesated proposed millage rate and on the tentative Fiscal Year 2025-2026 Annual Budget will be held on Wednesday, September 10, 2025, at 6:30 p.m., in City Council Chambers, 201 North Holly Avenue, Orange City, Florida. A second public hearing to adopt a millage rate and finalize the budget will be held Tuesday, September 23, 2025, at 6:30 p.m., in City Council Chambers, 201 North Holly Avenue, Orange City, Florida.

SECTION 3. Notice. The Finance Director is hereby directed to advise the Volusia County Property Appraiser, pursuant to Section 200.065(2), Florida Statutes (2025), of the City's proposed millage rate of 6.8691 mills computed pursuant to Section 200.065(1), Florida Statutes (2025), and Florida Administrative Code R. 12D-17.0035, and of the first public hearing that will be held Wednesday, September 10, 2025, at 6:30 p.m., in City Council Chambers, 201 North Holly Avenue, Orange City, Florida.

SECTION 4. CONFLICTS: That all resolutions or parts of resolutions in conflict herewith be and the same are hereby repealed.

SECTION 5. SEVERABILITY: If any phrase, clause, sentence, paragraph, or section of this Resolution shall be declared unconstitutional or unenforceable by a court of competent jurisdiction, such unconstitutionality shall not affect any of the remaining phrases, clauses, sentences, paragraphs and sections of this Resolution.

SECTION 6. EFFECTIVE DATE: That this resolution shall take effect immediately upon its adoption by the City Council of the City of Orange City, Florida.

ROLL CALL VOTE AS FOLLOWS (Resolution No. 382-25):

_____ Kellianne Marks, Mayor	Lisa Richardson _____
_____ Harold Grimm, Vice Mayor	Fran Darms _____
_____ Alisa Stafford	Dana Knight _____
_____ Dawn Tiamson	

PASSED and ADOPTED this _____ day of _____, 2025.

ATTEST:

AUTHENTICATED:

Kaley Burleson, City Clerk

Kellianne Marks, Mayor

Approved as to form and legal sufficiency:

William E. Reischmann, Jr., City Attorney