For Administration Use Only:

Legal: BB 1/29/2021

### **AGENDA ITEM** ST. JOHNS COUNTY BOARD OF COUNTY COMMISSIONERS

Deadline for Submission - Wednesday 9 a.m. - Thirteen Days Prior to BCC Meeting

|   | BCC MEETING                          |  |   |   |        |
|---|--------------------------------------|--|---|---|--------|
|   | BOO MEETING                          | DAID   |   |   |        |
| TO: Hunter S. Conra   | d, County Administrator              | DATE:  | Janua   | ry 22, 2021   |        |
| FROM: Joseph Ce   | arley, Special Projects Manager      |  | PHONE:  | 904 209-0590  |        |
| SUBJECT OR TITLE:   | LDC Amendments - Article II and XII  | - Short Te   | rm Vacati   | on Rentals  |        |
| AGENDA TYPE:  | Business Item, Ordinance, Public Hea | aring, Repo  | ort   |   |        |
|   |                                      |  |   |   |        |
| BACKGROUND INFOR  | MATION:                              |  |   |   |        |
| -   | velopment Code Amendments – A        | •  | _   | s II and XII of the St. John  | S      |
| 1. IS FUNDING REQUIR  | ED? No 2. II                         | F YES, INDI  | CATE IF B   | UDGETED. No   |        |
| -   | RED, MANDATORY OMB REVIEW IS REQU    | JIRED:   |   |   |        |
| INDICATE FUNDING SO   | URCE:                                |  |   |   |        |
| SUGGESTED MOTION,   | RECOMMENDATION/ACTION:               |  |   |   |        |
| Land Development<br>Johns County Com<br>[APPROVAL WITH<br>proposed amendme<br>being consistent wi<br>[DENIAL] Motion to | to enact Ordinance 2021              | s being co<br>act Ordin<br>ode with<br>County C<br>to the La | ensistent<br>ance 209<br>changes,<br>comprehe<br>and Deve | with Florida Law and the State 21, approving the based on the modification ensive Plan. Elopment Code, based on the | e<br>s |

OMB: DC 2/1/2021 Admin: Joy Andrews 2/8/2021



### GROWTH MANAGEMENT DEPARTMENT REPORT LDC Amendments – Short Term Vacation Rentals

**To:** The Board of County Commissioners

**Through:** The Planning and Zoning Agency

**From:** Joseph C. Cearley, Special Projects Manager

Bradley Bulthuis, Senior Assistant County Attorney

**Date:** January 25, 2021

**Subject:** Land Development Code Amendments – Amending Articles II

and XII of the St. Johns County Land Development Code for

Short Term Vacation Rentals

Workshop Dates: October 9, 2018

May 1, 2019 January 29, 2020

**Hearing Dates:** Board of County Commissioners – December 01, 2020

Planning and Zoning Agency – January 21, 2021

Board of County Commissioners - February 16, 2021

### Proposed Modifications to the Land Development Code Planning and Zoning Agency Meeting of January 21, 2021

### A. BACKGROUND

Timeline of Workshops and Discussions:

- October 9, 2018 Community Workshop
- November 1, 2018 Community Survey ended
- February 5, 2019 BOCC Discussion
- May 1, 2019 Neighborhood Workshop (Anastasia Hills and Biera Mar Subdivisions)
- January 29, 2020 Community Workshop II
- March 17, 2020 BOCC Discussion

On March 17th, 2020, staff returned to present the BCC with feedback received from calls, correspondence, surveys and community workshops held subsequent to the February 5, 2019 BCC discussion of Short Term Vacation

Rentals. Two (2) options of draft ordinances were provided at this meeting. Although the draft ordinances were very similar in nature, the second draft ordinance included provisions requiring additional application submittal requirements and more stringent provisions regulating occupancy, parking, solid waste pick-up, and annual inspections. Both ordinances provide exemptions to these proposed regulations for all properties west of the Intracoastal Waterway, Multifamily buildings with a Property Owners Association, and owner occupied units and Duplexes. The table below outlines the differences between the draft ordinances in red:

| Option #1                        | Option #2                            |
|----------------------------------|--------------------------------------|
| Application Requirements         | Application Requirements - requires  |
|                                  | copies of the lease agreement        |
| Exemptions                       | Exemptions                           |
| Registration                     | Registration                         |
| Occupancy Standards (no maximum) | Occupancy Standards (maximum 16      |
|                                  | people)                              |
| Parking = 1 space per 4 persons  | Parking = 1 space per 3 persons      |
| Solid Waste – 24 hour time frame | Solid Waste – 24 hour time frame and |
|                                  | requires 1 can per four persons      |
| Noise                            | Noise                                |
| Violations                       | Violations                           |
| Initial Inspection               | Annual Inspections                   |
|                                  | Reinspection if Violation Occurs     |

After this discussion at the March 17, 2020 meeting, Board members elected to move forward with option #2 **(Attachment 1 - Ordinance)** and directed staff to bring forth an ordinance governing Short Term Vacation Rentals and providing for a registration and annual inspection procedure.

### B. PROPOSED AMENDMENTS

Staff's research into other jurisdictions that regulate Short Term Vacation Rentals indicates that they typically do so in a very similar manner as provided for in both options above, with the provisions focused on the accountability of the owners/property managers of Short Term Vacation Rentals (See Attachment 2). The proposed regulations presented here appear to be a common approach taken by many local governments to mitigate the negative impacts that Short Term Vacation Rentals may have on neighboring properties and neighborhoods as a whole.

The proposed amendments to Articles II and XII would include the following provisions and create a process for registering all Short Term Vacation Rentals within St. Johns County that are east of the Intercoastal waterway as well as provide for other exemptions. After registration, applicants would receive a certificate of approval and would be subject to supplemental regulatory provisions to mitigate potential impacts on neighboring properties. If those properties were found to be noncompliant, potential fines and/or citations would be issued to the owners of the property.

The main provisions of the ordinance are listed immediately below and

discussed in more detail thereafter:

- 1. <u>Annual registration</u> including certificate of registration and annual inspection.
- 2. <u>Exemptions</u> All properties west of the Intercoastal waterway; owner occupied units; duplexes with at least one unit occupied by the owner; and multifamily with Homeowners Association.
- 3. <u>Occupancy limitations</u> two (2) persons per bedroom plus two (2) persons per common room, maximum of sixteen (16) persons.
- 4. <u>Parking</u> minimum of one onsite parking space per three (3) transient occupants.
- 5. <u>Solid Waste</u> Garbage cans may be out only on day of pickup; minimum of one (1) garbage can per four (4) persons.
- 6. *Noise* Compliance with Noise Ordinance must be disclosed.
- 7. <u>Violations</u> Warning for first violation; citations and increased fines for repeat violations.
- 8. <u>Contract Vesting</u> Existing rental agreements that do not meet some or all of these provisions may be honored.

<u>Annual Registration:</u> A registration process through the County provides accountability to property managers/owners of Short Term Vacation Rentals for ensuring tenants follow the regulations on noise, occupancy, trash removal, and parking. Registration would require that a property owner or designee of a short term rental be able to provide a 24 hour point of contact available to exercise the rights of someone managing the property. Registration would be annual and those properties that failed to register the following year may be subject to fines or citations.

- **Application Requirements:** Applications would require very basic information keeping review time for staff down to a minimum. This version requires that an applicant provide a rough sketch of the property layout (parking, number of rooms, trash location), a business tax receipt, a certificate of payment of their tourist development taxes, and a Department of Business and Professional Regulation license to operate as a public lodging establishment. Additionally, applicants would be required to provide a draft copy of the lease agreement to staff indicating the proposed provisions on the lease for the tenants would be adhered to by the tenants who would agree to and sign. This would provide additional assurance that the tenants would comply and reduce the possibility of impacting neighboring properties.
- **Certificate:** An Applicant would then be provided with a certificate containing general information about the property owner/management company and the Vacation Rental permit information. There was general concern about requiring identification of Vacation Rentals by signage at the community meeting and the first public hearing; therefore, staff amended the previous verbiage to require the posting certificate in plain view from the interior of the home.

• **Additional Inspections:** Upon approval of the application, there would be an initial inspection of the property to ensure compliance with the provisions within the ordinance. If an applicant failed the inspection, they would be given time to correct the issue and pay for a re-inspection.

Additionally, this option would require an annual re-inspection at the time of the certificate renewal. This would ensure compliance with the provisions of the ordinance on an ongoing basis.

Occupancy Limits: Occupancy limits reduce the occurrence of overcrowding a single-family home, which in turn has the potential to reduce life and public safety issues if a fire or natural disaster were to occur and; furthermore, limit the number of vehicles parking on and off site. Staff has recommended an occupancy limit of two (2) persons per bedroom plus an additional two (2) occupants per common room and a maximum occupancy of sixteen (16) persons. Setting a maximum occupancy regardless of the number of rooms would reduce large congregations of people within a single home. Providing a maximum occupancy per Vacation Rental also reduces the amount of overflow parking along the roadways, which may result in roadway congestion and further make it difficult for emergency apparatus to navigate the roadways.

Off-street Parking: Many short term rentals are located in single-family neighborhoods which typically require parking for two (2) vehicles. Short term rentals tend to create additional parking which leads to cars parking on the street, making it difficult for emergency vehicles to respond to emergencies and causing increased response times in these situations. The parking requirement would mandate at least one (1) parking space per three (3) transient occupants to further limit the amount of overflow parking along roadways and provide increased mitigation from on-street parking within residential neighborhoods.

<u>Solid Waste:</u> Most transient occupants leasing a Vacation Rental are unaware of trash pick-up dates which may result in trash receptacles being brought out too early or remaining out in front of the home for many days until they are removed from the curbside. This can, in turn, create a negative aesthetic condition, an increase in litter and nuisance pests and vermin.

The proposed amendments would require trash to only be placed outside for pickup at specified times by tenants and would establish a twenty-four (24) hour time frame when garbage cans are to be brought to the curbside for pickup and when they would be required to be brought back in. The property owner/manager would inform guests of the garbage and recycling schedule. This would reduce the amount of time that receptacles may sit outside of the property in cases where the owner/manager is located elsewhere and cannot return the trash receptacles to a properly screened area within a timely manner. The other component of this provision would set a minimum of one trash can per four (4) transient occupants. This would ensure that there are an adequate number of trash cans onsite and would prevent an overflow of trash onto the sidewalk or Right-of-Way.

**Noise:** Among other things, the St. Johns County Noise Ordinance, Ordinance No. 2015-19, prohibits use of sound equipment from 10:00 P.M. to 7:00 A.M.

Sunday through Thursday and 11:00 P.M. to 7:00 A.M. Friday and Saturday, which are plainly audible or plainly discernable inside a complainant's dwelling unit or for a distance of 100 feet or more from the property line.

The proposed amendments would require all Short Term Vacation Rental lease agreements to disclose compliance with the Noise Ordinance and to authorize access to the property by code enforcement personnel.

<u>Violations:</u> While, per F.S. 509.032(7)(b), the County may not prohibit Short Term Vacation Rentals entirely or regulate the duration or frequency of stay of Short Term Vacation Rentals, the County may regulate their negative secondary effects. Typically, violations of short term rental regulations result in a civil penalty. A jurisdiction can increase the penalties for repeat offenders, if so desired.

The Board would set by separate resolution the fine amounts for the first, second, third violations and further repeat violations.

<u>Additional Inspections:</u> Upon approval of the application, there would be an initial inspection of the property to ensure compliance with the provisions within the ordinance. If an applicant failed the inspection, they would be given time to correct the issue and pay for a reinspection. Additionally, this option would require an annual reinspection at the time of the certificate renewal. This would ensure compliance with the provisions of the ordinance on an ongoing basis.

<u>Vesting</u>: In order not to unlawfully impair existing contracts, rental agreements existing prior to the effective date of the ordinance would be honored. If rental agreements were not in compliance with the ordinance prior to the passage of these regulations, then the owner/property manager would be able to continue with the agreement. Additionally, there is an additional proposed vesting clause for those properties with investment backed expectation from the owners that physically qualify for higher occupancies and parking.

Staff has researched other various jurisdictions regulating Vacation Rentals in a very similar manner as provided for in both options above, where the provisions are to simply ensure accountability of all owners/property managers of Vacation Rentals (**See Attachment 2**). The regulations staff has drafted within each ordinance is a very common approach among many municipalities to mitigate the negative impacts that Vacation Rentals may have on neighboring properties and neighborhoods as a whole.

### C. CONCLUSION

The results of the survey (Attachment 3), several community meetings, and general correspondence has indicated that the general public wishes for the County to regulate short term vacation rentals to the extent provided under Florida Statute.

**Fees:** There are an estimated 2,302 short term vacation rental units in St. Johns County east of the intercoastal waterway **(Attachment 5)**. Staff anticipates receiving a large volume of applications for review upon enactment of the proposed regulations,

depending on the length of grace period for submitting initial applications. Additional review time may be required for those applications with vested lease agreements, which may impact whether the revenue generated by any application fee would cover the associated costs.

Options may be available to reduce the costs of registration and County staff time, including the utilization of third party government software vendors. The City of St. Augustine and the St. Johns County Tax Collector presently use one vendor, Host Compliance – Granicus, that offers a software platform for short term vacation rentals, such as address identification, mobile permitting and registration, ongoing compliance monitoring, and a 24/7 online non-emergency complaint platform.

Below, staff provides a cost analysis of; (1) County staff-only model and (2) County staff and third party vendor model, using information provided by Host Compliance – Granicus:

(1) **County Staff Only** – This model displays the total costs accrued for **staff** to conduct the property research, application intake, monitoring, and inspection phases for each short term vacation rental application.

|                    | Time          | Cost                | Total               |
|--------------------|---------------|---------------------|---------------------|
| Property Research  | 2 hrs – 5 hrs | \$58 x 2/5 hrs      | \$116 / \$290       |
| Application Intake | 0.5 hrs       | \$58 x 0.5 hrs      | \$29                |
| Application Review | 0.5 hrs       | \$58 x 0.5 hrs      | \$29                |
| General Calls      | 0.5 hrs       | \$58 x 0.5 hrs      | \$29                |
| Operating          |               | \$72,314 annually   | \$31.41             |
| Expenses           |               |                     |                     |
| On-Call Code       |               | \$72,419 annually x | \$62.91             |
| Enforcement        |               | 2 / 2302            |                     |
| (w/benefits) x 2   |               |                     |                     |
|                    |               |                     | \$297.32 / \$471.32 |
|                    |               |                     |                     |

(2) County Staff and Third Party Vendor – This model displays the total costs estimated for a third party vendor to conduct the property research, application intake, and monitoring phases for each short term vacation rental application. Planning staff would review the information submitted online through the vendor, and Code Enforcement would conduct the initial and ongoing annual inspections. (The estimated costs are based on information provided by one potential vendor and are provided for illustrative purposes. The actual costs would be determined upon the selection of a vendor and the terms of a final contract.)

|                     | Time    | Cost                 | Total    |
|---------------------|---------|----------------------|----------|
| Application         | 0.5 hrs | \$58 x 0.5 hrs       | \$29     |
| Intake/Review       |         |                      |          |
| General Calls       | 0.5 hrs | \$58 x 0.5 hrs       | \$29     |
| Host Compliance Fee |         | \$50 per application | \$50     |
| Operating Costs     | N/A     | \$72,314 annually    | \$31.41  |
| On-Call Code        |         | \$72,419 annually x  | \$62.91  |
| Enforcement         |         | 2 / 2302             |          |
| (w/benefits) x 2    |         |                      |          |
|                     |         |                      | \$202.32 |
|                     |         |                      | _        |

<u>Inspections:</u> Due to the high volume of applications that is expected to be received, if this ordinance is approved, initial and ongoing annual inspections of all 2,302 short term vacation rental properties may require additional staff and incur additional operating costs. It would be a policy decision by this Board to either be proactive and require initial and annual inspections, or only inspect on a complaint driven basis.

Staff further provides a list of all noise, trash, and parking complaints received by the Code Enforcement Division over the last three (3) years in areas that have a high volume of Short Term Vacation Rentals (**Attachment 4**). It should be noted that, due to limited information, staff was unable to specifically identify violations as being related to Short Term Vacation Rentals and, instead, identifies violations that occurred in high-volume Short Term Vacation Rental areas along the coast for the three aforementioned categories.

### BOARD OF COUNTY COMMISSIONERS MEETING - December 1, 2020

The first reading of the ordinance was heard before the Board of County Commissioners on December 1, 2020 at a regularly scheduled public hearing. Several concerns were heard throughout the public comment portion of the meeting, including noise, special events (i.e. weddings, parties, etc), further limiting the number of allowable occupants, and vesting. The Board made several suggestions for staff to research and provide prior to the final Board of County Commissioners meeting on February 16, 2021, including the following:

- <u>Certificate Sticker</u> Staff had originally suggested that the certificate be placed on the outside of the property to properly identify the property as a vacation rental. The Board directed staff to allow the County issued certificate to be placed within the inside of the home. Staff has amended the draft ordinance accordingly.
- Out of Town Calls for the Owner The ordinance had suggested that the property owner/property manager be available 24 hours in the event of a disturbance and that they reside in St. Johns County. Commissioners had concerns about those who may own a vacation rental, yet live out of state. Staff has amended the ordinance to allow the secondary contact person or owner/property manager to live outside of the state.
- <u>Maximum Occupancy Limit</u> Several commissioners voiced concern over the maximum occupancy of sixteen (16) persons. It was suggested by the Board that the maximum occupancy be twelve (12) persons; however, there was not consensus among all of the commissioners. Therefore, staff still awaits direction regarding the maximum occupancy limit.
- <u>Inspections</u> Commissioners voiced concern over the inspection process and what that would entail, though no direction was given to staff to amend the ordinance to remove the initial and annual inspection process at this stage. It would be a policy decision for the Board to remove the inspection process and rely on a complaint driven method or to leave the verbiage within the ordinance and take a more proactive approach.
- <u>Septic Systems</u> Commissioners had asked staff to research septic tank wastewater disposal and to ensure that properties with private home septic systems are demonstrating the capacity for the short term vacation rental occupancy requested. The ordinance could be amended to require a Health Department septic permit demonstrating compliance with the occupancy of the short term vacation rental.

### PLANNING AND ZONING AGENCY MEETING - January 21, 2021

At the January 21, 2021 Planning and Zoning Agency (the "Agency") meeting staff presented the proposed regulations and fielded several responses from the general public. Most of the concerns focused on reducing the proposed occupancy limit, parking, and phasing the vesting clause for occupancy and parking for those structures that have financial investment backed expectations. Agency members responded with the following recommendations to staff:

- Vesting of Occupants and Parking Agency members suggested that for those properties that physically qualify for higher occupancies, be allowed to be vested for a year or two (2) at their current occupancy and parking and then be reduced on an annual/biannual basis until they comply with the maximum occupancy proposed in this ordinance.
- Occupancy Limitations Agency members further discussed the proposed maximum occupancy of sixteen (16) persons per vacation rental and recommended that the maximum occupancy limit of sixteen (16) be reduced to somewhere between ten (10) and twelve (12) occupants.

• Apartment Exemption – Several Agency members made the suggestion of exempting apartment complexes with onsite management. Apartment complexes with onsite management typically would have staff onsite available to deal with nuisances caused by short term vacation rentals.

Other comments made by the Agency focused on the amount of Code Enforcement officers that would be required to enforce these regulations, whereas a few Agency members encouraged a proactive approach and encouraged keeping the annual inspections to retain accountability for property owners/management companies operating short term vacation rentals.

Staff had provided a draft cost analysis within the staff report indicating costs associated with governing short term vacation rentals. Several Agency members felt the costs provided to them in the staff report would not cover the costs of the County operating the short term vacation rental program. Staff has provided additional information to the Board with an updated cost analysis provided within the staff report itself. It should be noted, that fees associated with the proposed application procedure would be provided to the Board at a later date to amend the fee schedule by resolution. Fees could further be considered after the adoption of these proposed regulations.

### THINGS FOR THE BOARD TO CONSIDER:

- Application fee amount
- Third Party application review
- Initial and Annual Inspection requirements
- Phasing out of the vesting clause
- Lowering the Maximum Occupancy Limit
- Exemption clause for Apartments with onsite management

### STAFF RECOMMENDATIONS

[APPROVAL] Motion to enact Ordinance 2021-\_\_\_\_\_\_, approving the proposed amendment to the Land Development Code, based on the modifications being consistent with Florida Law and the St. Johns County Comprehensive Plan.

[APPROVAL WITH MODIFICATIONS] Motion to enact Ordinance 2021-\_\_\_\_\_\_, approving the proposed amendment to the Land Development Code with changes, based on the modifications being consistent with Florida Law and the St. Johns County Comprehensive Plan.

[DENIAL] Motion to deny the proposed amendment to the Land Development Code, based on the modifications not being consistent with Florida Law and the St. Johns County Comprehensive Plan

### **ATTACHMENT**

Attachment 1 – Ordinance

-Exhibit A – Article II

-Exhibit B – Article XII

Attachment 2 – Jurisdictional Research

Attachment 3 – Survey

Attachment 4 – Code Enforcement Complaints

## Recorded Documents Section

# ATTACHMENT 1 Ordinance and Exhibits

### ORDINANCE NO. 2021-\_\_\_\_

AN ORDINANCE OF ST. JOHNS COUNTY, FLORIDA, A POLITICAL SUBDIVISION OF THE STATE OF FLORIDA, AMENDING THE ST. JOHNS COUNTY LAND DEVELOPMENT CODE, ORDINANCE 99-51, AS AMENDED, TO ADD SHORT TERM VACATION RENTALS AS AN ALLOWABLE ACCESSORY USE IN ALL ZONING DISTRICTS: **FOR PROVIDE** THE **ESTABLISHMENT OF PROVISIONS** REGULATING SHORT TERM VACATION RENTALS; PROVIDING FOR REGISTRATION; PROVIDING FOR INSPECTION OF SHORT TERM VACATION RENTALS; PROVIDING FOR VIOLATIONS AND FINES; PROVIDING FOR VESTING; PROVIDING FOR EXCLUSIONS; AMENDING ARTICLE II, PART 2.02.00 "USES ALLOWED WITHIN ZONING DISTRICTS", AMENDING SECTION 2.02.04 "ACCESSORY USES", CREATING SECTION 2.02.04.B.19, "SHORT TERM VACATION RENTALS"; AMENDING ARTICLE XII "DEFINITIONS"; PROVIDING A SAVINGS CLAUSE; PROVIDING FOR MODIFICATION DURING PUBLIC **HEARING**; **PROVIDING FOR INCLUSION** MODIFICATION **INTO** THE **LAND DEVELOPMENT** CODE; PROVIDING FOR CORRECTION AND SCRIVERNERS ERRORS; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, St. Johns County ("County") finds and determines that local land development regulations require evaluation and revision to address public health, safety, and welfare issues that may occur during implementation; and

WHEREAS, the County desires to amend certain provisions of the Land Development Code to provide definitions and amend certain provisions of the Code to provide for the regulation of short term vacation rentals within the unincorporated areas of the County; and

WHEREAS, prior to 2011, Florida's local governments freely regulated local land use issues and decisions under the Home Rule authority granted them by the Florida Constitution and the Florida Statutes; and

**WHEREAS,** the 2011 Florida Legislature enacted House Bill 883 (Chapter 2011-19, Laws of Florida) which preempted the local regulation of a specific land use commonly called short term vacation rentals; and

WHEREAS, the 2014 Florida Legislature enacted Senate Bill 356 (Chapter 2014-71, Laws of Florida) which revised the preemption on local regulation of short term vacation rentals to return some local control back to municipalities to mitigate the effects of short term vacation rentals in an attempt to make them safer, more compatible with existing neighborhood regulations, and accountable for their proper operation; and

- **WHEREAS**, through SB 356 short term vacation rentals cannot be prohibited from a community and would be permitted in all zoning districts; and
- WHEREAS, single-family residential neighborhoods and their required infrastructure are generally designed to accommodate typical single-family residential homes with two (2) to three (3) persons per household on average; and
- WHEREAS, local governments apply design standards tailored for residential neighborhoods for their roads, driveways, emergency services planning, public shelters, emergency evacuation plans, solid waste collection, utilities, and buffers, and also tailored in assessing their infrastructure impacts and their corresponding fair and proportionate impact/connection fees; and
- WHEREAS, permanent single-family home residents inherently understand and know their physical surroundings, to include any safety gaps and potential risks to their families, because they have daily familiarity; and
- WHEREAS, short term vacation rental occupants, due to the transient nature of their occupancy, are unfamiliar with local hurricane evacuation plans, the location of fire extinguishers, and other similar safety measures that would readily be provided to guests in traditional lodging establishments; and
- WHEREAS, short term vacation rental owners may live elsewhere and not experience the quality of life problems and negative impacts associated with larger, unregulated short term vacation rental units on residential neighborhoods; and
- WHEREAS, some short term vacation rental owners will make investments in upgrading building safety measures of their rental properties, whereas other owners will not make such investments without local requirements and an ongoing inspection/enforcement program; and
- WHEREAS, short term vacation rentals with no application of mitigating standards when located in residential neighborhoods can create disproportionate impacts related to excessive occupancy, noise, trash, and parking; and
- WHEREAS, some short term vacation rentals will likely be created in single family homes that were built before more current building codes that require minimum life/safety improvements; and
- WHEREAS, some short term vacation rental owners will make investments in upgrading building safety measures of their rental properties, whereas other owners will not make such investments without local requirements and an ongoing inspection/enforcement program; and
- WHEREAS, short term vacation rentals locating within established neighborhoods can disturb the quiet enjoyment of the neighborhood, lower property values, and burden the design layout of a typical neighborhood; and

- WHEREAS, the presence of short term vacation rentals in established residential neighborhoods can create negative compatibility impacts, among which include, but are not limited to on-street parking and diminished public safety; and
- WHEREAS, traditional lodging establishments (hotels, motels, and bed & breakfasts) are generally restricted to commercial and other non-residentially zoned areas where intensity of uses is separated from less busy and quieter residential uses; and
- WHEREAS, traditional lodging establishments have stricter development standards, undergo annual inspections, and have more stringent operational and business requirements; and
- WHEREAS, multi-family dwellings with short term vacation rental units are typically constructed to more stringent building code requirements and other fire/life safety measures that single- and two-family homes often do not have to meet, including sprinkler systems, interconnected fire alarm systems, fire alarm panels, emergency lighting, exit signs, fire extinguishers, and fire wall separation between occupancies; and
- WHEREAS, multi-family dwellings with short term vacation rentals are routinely (often annually) inspected for fire/life safety code compliance to include inspections for the fire sprinkler system, interconnected fire alarm systems, fire alarm panels, fire pumps, emergency lighting, exit signs, backflow prevention, elevator operation, elevator keys and communication; and
- WHEREAS, many multi-family dwellings with short term vacation rentals have onsite property managers and employees or other contracted vendors that oversee the maintenance, upkeep, security and/or operation of the property on a frequent basis; and
- **WHEREAS,** the majority of complaints the County has received to date have been from single- and two-family neighborhoods and not for short term vacation rentals located within multifamily dwellings; and
- WHEREAS, short term vacation rentals located in multi-family dwellings with onsite management, or governed by or subject to property owners, condominium owners association, or homeowners association, are not regulated locally at this time, but may be in the future if deemed necessary by the Board of County Commissioners under the County's home rule authority granted within the Florida Constitution and Florida Statutes; and
- WHEREAS, whenever at least one (1) property owner permanently resides at a short term vacation rental located within the same structure, the number of renters is minimized and the owner can directly manage the property when it is under a short term vacation rental; and
- WHEREAS, an on-site owner permanently residing at a short term vacation rental which also serves as the owner's principal residence will likely manage any vacation rental more restrictively than any local regulation because the owner has a direct, vested interest in how the property the owner resides in is used and maintained; and
- WHEREAS, owner-occupied short term vacation rental units within single- and two-family dwellings will not be regulated locally for short term vacation rental units at this time, but

may be in the future if deemed necessary by the Board of County Commissioners under the County's home rule authority granted by the Florida Constitution and the Florida Statutes; and

- WHEREAS, the unincorporated areas of St. Johns County east of the Intracoastal Waterway are located on a barrier island with development predominately made up of single-family residential neighborhoods designed to accommodate typical single-family residential homes; and
- WHEREAS, the majority of complaints the County has received to date regarding short term vacation rentals have been from single- and two-family neighborhoods east of the Intracoastal Waterway; and
- WHEREAS, in the areas west of the Intracoastal Waterway, the very few short term vacation rental units tend to exist within remote, rural locations and are often directly supervised or used by the operator on-site; and
- WHEREAS, the unincorporated areas located west of the Intracoastal Waterway will not be regulated locally for short term vacation rental units at this time, but may be in the future if deemed necessary by the Board of County Commissioners under the County's home rule authority granted by the Florida Constitution and the Florida Statutes; and
- WHEREAS, permanent residents within residential neighborhoods often establish long-term friendships, social norms and a sense of community which often leads to mutual respect among property owners on an ongoing basis; and
- WHEREAS, a single-family dwelling home is typically the largest investment a family will make in their lifetime, with the home held sacred in popular culture as the heart and the center of the family unit; and
- WHEREAS, permanent residents within established residential neighborhoods deserve the right to tranquility and peaceful enjoyment of their home without overintrusion by an excessive number of transient occupants in the neighborhood; and
- **WHEREAS,** although family sizes per residence can vary widely from residence to residence, according to data from the U.S. Census Bureau's 2019 American Community Survey, St. Johns County's average family size is 3.16 persons; and
- **WHEREAS,** the U.S. Census Bureau data also indicates the average household size in St. Johns County of 2.73 persons; and
- WHEREAS, the operation of some short term vacation rentals in established neighborhoods in the County create a huge disparity in short term vacation rental impacts, with up to nine (9) times the average occupancy of an existing single-family residence, making the higher occupancy of the rental homes incompatible with established neighborhoods; and
- WHEREAS, utility usage by short term vacation rentals may exceed the usage levels anticipated at the time of initial permitting as a single-family residence, creating a disparity

between the impact and connection fees paid and the system impacts caused by their increased demand; and

WHEREAS, current vacation rental industry practice is to set maximum limits upon the number of transient occupants within a short term vacation rental unit, but lacking provisions for verification and enforcement when overcrowding occurs; and

WHEREAS, current vacation rental industry practice is to charge a flat rental fee for the term of the lease, regardless of the transient occupant count, which incentivizes the common practice for lessees of oversized structures used as short term vacation rentals to increase the transient occupant count so as to spread out the cost burden for the rental term among as many payers as possible; and

**WHEREAS,** the County desires to encourage short term vacation rentals that are safe, fit in with the character of the neighborhood, provide positive impacts for tourism, increase property values, and achieve greater neighborhood compatibility; and

WHEREAS, the County seeks to balance respect for private property rights and incompatibility concerns between the investors/short term vacation rentals and families/permanent single-family residences in established residential neighborhoods through the use of reasonable development standards; and

**WHEREAS**, while the County's average family size is 3.16 persons, the County is desirous of providing for as many as sixteen (16) transient occupants in a single family residence – more than five (5) times the County's average family size - within a short term vacation rental subject to a reasonable regulatory framework; and

WHEREAS, these regulations are deemed necessary by the Board of County Commissioners to preserve property values and to protect the health, safety, and general welfare of permanent residents, lot/parcel owners, investors and transient occupants and visitors alike; and

WHEREAS, these regulations are being promulgated by the Board of County Commissioners to supplement, but not to replace, any existing federal or state law or regulation, or other controls within established residential neighborhoods served by a homeowners association; and

WHEREAS, through these regulations, the County is seeking to regulate another type of commercial use of a single- and two-family dwelling, similar to the County's provisions for home occupations, which permit limited commercial use of an owner-occupied dwelling subject to ongoing compliance with specific home occupation regulations as provided in the Land Development Code and issuance and annual renewal of a business tax receipt for the home occupation; and

WHEREAS, these regulations do not regulate duration or frequency of rentals, but are intended to address the frequent change of many transient occupants housed within a single-family dwelling within an established residential neighborhood; and

WHEREAS, the application of minimum life/safety requirements to short term vacation rentals, along with other minimum standards and requirements concerning issues such as the designation of responsible parties ensures that transient occupants are provided with a similar level of protection as is required by the current statutes and codes for residences utilized as hotels, motels and other similar lodging establishments; and

WHEREAS, this ordinance establishes a maximum occupancy of sixteen (16) persons within any zoning district because an occupancy exceeding sixteen (16) persons falls into a commercial-type classification as a hotel or dormitory for purposes of the National Fire Protection Association (NFPA) 101 Life Safety Code; and

WHEREAS, for purposes of compliance with the National Fire Protection Association (NFPA) 101 Life Safety Code, residential occupancies of sixteen (16) or fewer persons may be provided within one- and two-family dwelling units without consideration as a hotel or dormitory and provision of related life-safety requirements; and

WHEREAS, because of the high occupancy and transient nature of occupants within many short term vacation rentals, fire safety becomes important; and

WHEREAS, at a minimum, the placement of a portable, multi-purpose fire extinguisher on each floor of a short term vacation rental will provide a basic level of fire protection based on the class of fire and fire loading anticipated to be encountered in an occupied short term vacation rental unit; and

WHEREAS, site-specific short term vacation rental standards, like minimum parking standards, solid waste handling and containment, and compliance with ordinances regulating noise, serve to maintain the decorum that exists among owners in established neighborhoods and are better assured by having these same standards conveyed to transient occupants through the duration of their rental; and

WHEREAS, short term vacation rentals operate as commercial enterprises, subject to additional regulatory requirements beyond those normally required of single family and two-family residences, including business licensing by the State of Florida Department of Business and Professional Regulation's Division of Hotels and Restaurants, obtaining a local business tax receipt, and collecting and remitting various sales taxes to state and local government; and

WHEREAS, a vacation rental is a commercial lodging activity; and

**WHEREAS,** some vacation rentals in the County are being used exclusively as rentals by investors/owners; and

WHEREAS, the establishment of minimum business practices, such as the provision of both lease-specific and property-specific information to lessees, and the designation of a local short term vacation rental responsible party, ensures that the private property rights of the short term vacation rental owner are balanced with the needs of the County to protect visitors and tourists and to preserve the general welfare through its limited regulatory power; and

- WHEREAS, the County, through this regulatory framework, will issue certificates to short term vacation rentals conforming to these standards, which will in turn provide a level playing field amongst all providers of short term vacation rental units; and
- WHEREAS, this ordinance additionally establishes an enforcement mechanism for those short term vacation rentals which do not adhere to the standards on an initial or continuing basis, with the overall goal of the short term vacation rental program being compliance with the standards and not punitive in its scope; and
- WHEREAS, County staff held a community workshop meeting on October 9, 2018 to hear, discuss, and consider the concerns of the general public and stakeholders, including representatives of the vacation rental industry and members of communities affected by vacation rentals, regarding vacation rentals and potential amendments to the Land Development Code addressing vacation rentals; and
- **WHEREAS**, the County conducted an informal, non-scientific survey, ending November 1, 2018, of the general public, including short term vacation rental operators, to identify concerns related to short term vacation rentals and areas of potential local regulation; and
- WHEREAS, the Board of County Commissioners held a duly noticed public hearing on February 5, 2019 to consider the results of the community workshop meeting and survey and to discuss and provide direction on regulation of short term vacation rentals, including registration, occupancy, parking, trash, noise, noncompliance, exemptions, and vesting; and
- WHEREAS, County staff held a neighborhood workshop meeting on May 1, 2019 to hear, discuss, and consider input from the residents of the Anastasia Hills and Biera Mar neighborhoods of the County on potential vacation rental regulations and the concerns of the neighborhoods; and
- WHEREAS, County staff held a community workshop meeting on January 29, 2020 to hear, discuss, and consider the concerns of the general public and stakeholders, including the owners/managers of vacations rentals, regarding this ordinance; and
- **WHEREAS,** the Board of County Commissioners held a duly noticed public hearing on March 17, 2020 to review this ordinance and provide direction to staff on revisions thereto; and
- **WHEREAS**, the Board of County Commissioners held a duly noticed public hearing on December 1, 2020 and approved this ordinance on first reading; and
- WHEREAS, the Planning and Zoning Agency held a duly noticed public hearing on January 21, 2021 and recommended approval of this ordinance with changes to address occupancy, multi-family apartment units, phasing, and vesting, and the fees associated with registration; and
- **WHEREAS**, the Board of County Commissioners held a duly noticed public hearing on February 16, 2021 and approved this ordinance on second reading; and
- WHEREAS, the Board of County Commissioners and County staff have received and reviewed hundreds of pieces of correspondence from the general public and stakeholders, including vacation rental operators/managers, other representatives of the vacation rental industry,

and members of communities affected by vacation rentals, expressing their concerns regarding the ordinance; and

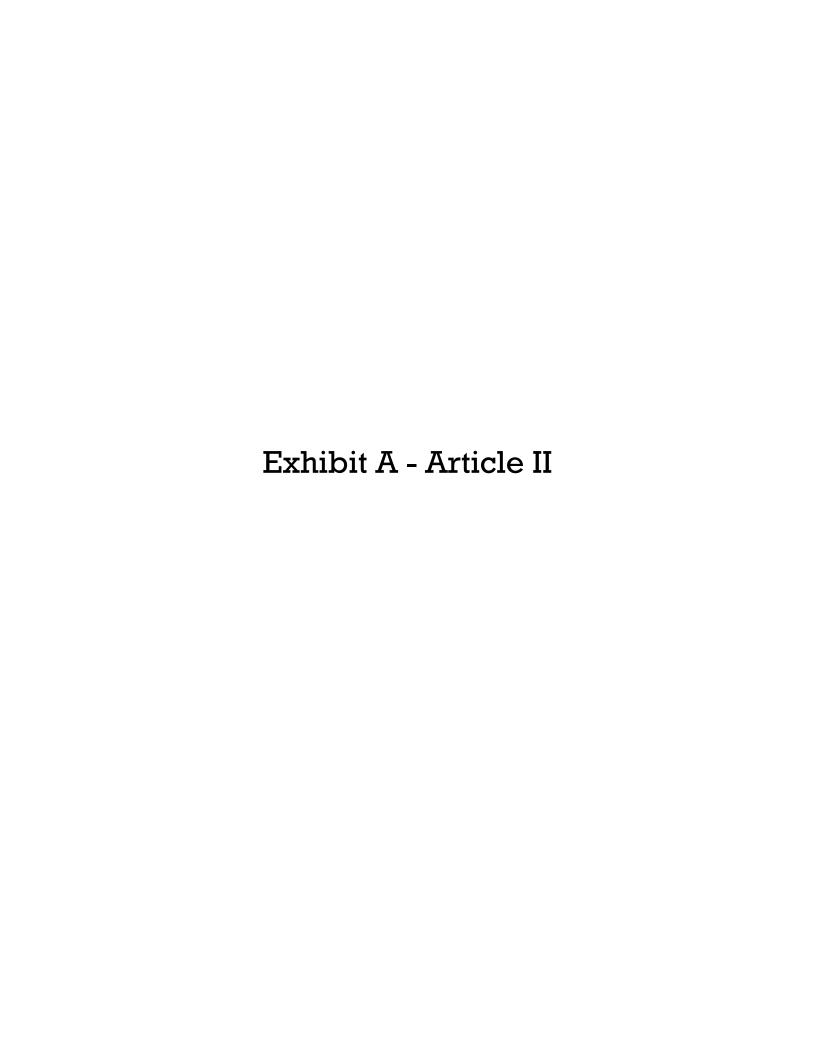
**WHEREAS,** public notice of this action has been provided in accordance with Section 125.66, Florida Statutes, and in accordance with the St. Johns County Land Development Code.

### NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, as follows:

- **Section 1.** <u>Legislative Findings of Fact.</u> The above recitals are true and correct and are hereby adopted as legislative findings and incorporated and made a part of this Ordinance.
- Section 2. Zoning Districts and Special Uses. Article II of the Land Development Code, Ordinance No. 99-51, as previously amended, is hereby amended by amending Parts 2.02.04 of the Land Development Code as depicted in the attached **EXHIBIT A**, incorporated herein and made a part of this Ordinance.
- **Section 3.** <u>Definitions.</u> Article XII, Definitions of the Land Development Code, Ordinance No. 99-51, is hereby amended to read as follows in the attached **EXHIBIT B**, incorporated herein and made a part of this Ordinance.
- **Section 4.** The remaining portions of the St. Johns County Land Development Code, Ordinance No. 99-51, as amended, which are not in conflict with the provisions of this ordinance, shall remain in full force and effect.
- **Section 5.** <u>Modification.</u> It is the intent of the Board of County Commissioners that the provisions of this ordinance may be modified as a result of considerations that may arise during public hearings. Such modifications shall be incorporated into the final version of the ordinance adopted by the Board and filed with the Clerk to the Board.
- Section 6. Inclusion and Codification into the Land Development Code. It is the intent of the St. Johns County Board of County Commissioners that the provisions of this Ordinance shall be codified and made part of the St. Johns County Land Development Code, Ordinance No. 99-51, as previously amended, and that the parts, sections, and attachments of this ordinance may be renumbered, reorganized, relettered, and appropriately incorporated into the Land Development Code in order to accomplish such intentions. It is the intent of the St. Johns County Board of County Commissioners that scriveners and typographic errors which do not change the tone or tenor of this Ordinance may be corrected during codification and may be authorized by the County Administrator or designee, without public hearing, by filing a corrected or recodified copy of the same with the Clerk of the Board.
- **Section 7.** Ordinance to be Liberally Construed. This ordinance shall be liberally construed in order to effectively carry out the purposes hereof which are deemed not to adversely affect public health, safety, or welfare.
- **Section 8.** Severance Clause. It is the intent of the Board of County Commissioners of St. Johns County, and is hereby provided, that if any section, subsection, sentence, clause, phrase or provision of this Ordinance is held to be invalid or unconstitutional by a court of competent

| jurisdiction,  | such    | invalidity | or u | ınconsti | tutionalit | y sha  | ll not  | be | const  | rued | as t | to re | nder | inva | lid | or |
|----------------|---------|------------|------|----------|------------|--------|---------|----|--------|------|------|-------|------|------|-----|----|
| unconstitution | onal th | ne remaini | ng p | rovision | is or sect | ions ( | of this | Or | dinand | e.   |      |       |      |      |     |    |

|               | Effective Date. This Ordinar of State of Florida. | ace shall take effect upon its being filed with the           |
|---------------|---|---|
|               | ED AND ENACTED by the Bo                          | pard of County Commissioners of St. Johns County<br>, 2021.   |
|               |   | BOARD OF COUNTY COMMISSIONERS<br>OF ST. JOHNS COUNTY, FLORIDA |
|               |   | By:   |
| ATTEST: B1    | randon J. Patty, Clerk of the Circ                | cuit Court and Comptroller                                    |
| Ву:           | Deputy Clerk                                      |   |
| Effective Dat | re:   |   |



### Section 2.02.04.B.19

19. Short Term Vacation Rentals shall be considered an allowable Accessory Use in all residential zoning districts, subject to continuing compliance with the following provisions.

### a. Applicability

All Short Term Vacation Rentals in St. Johns County shall be subject to the regulations set forth herein, with the exception of those located:

- (1) In the unincorporated areas of St. Johns County located west of the Intracoastal Waterway;
- (2) In a Single Family Dwelling occupied on a full-time basis by the owner as an on-premises, permanent resident and that has been declared and continues to be declared as homestead by the Property Appraiser;
- (3) In a Two Family Dwelling, where both Dwellings are under common ownership and one of the Dwellings (a) is occupied on a full-time basis by the owner of the Dwellings as an on-premises, permanent resident and (b) has been declared and continues to be declared as homestead by the Property Appraiser; or
- (4) In a Multi-Family Dwelling governed by or subject to a property owners association, condominium owners association, or homeowners association.

### b. Minimum Application Requirements

Unless otherwise exempt under subsection a., above, no person shall rent or lease a Dwelling Unit, or any portion thereof, as a Short Term Vacation Rentals unless and until a Short Term Vacation Rental certificate is obtained from, and the appropriate fee paid to, the County. Each Dwelling Unit, or portion thereof, used as a Short Term Vacation Rental unit shall require a separate certificate.

The Applicant for a Short Term Vacation Rental certificate shall, at a minimum, provide the following information for review by the County Administrator:

- (1) A Complete Application for Short Term Vacation Rental Certificate.
- (2) An exterior sketch of the property demonstrating compliance with the standards contained herein and showing all structures, pools, fencing, uses, off-street parking and the location of trash receptacles. Off-street parking spaces shall be delineated so as to enable a fixed count of the number of spaces provided outside of any street, alley, or public or private Right-of-Way.
- (3) An interior sketch of the property showing the layout of each floor and

- indicating all Sleeping Rooms and Common Areas, exits, smoke and carbon monoxide detectors, and fire extinguishers.
- (4) A copy of any deed and Covenants and Restrictions applicable to the proposed Short-Term Vacation Rental unit.
- (5) A sample rental/lease agreement to be used for the Short Term Vacation Rental unit, which such agreement shall include the following minimum terms and disclosures:
  - (a) The maximum occupancy of the Short Term Vacation Rental unit, which shall not exceed the limits set forth in subsection f(2), below.
  - (b) The maximum number of vehicles allowed for the Short Term Vacation Rental unit, which shall not exceed the number of off-street parking spaces provided at the unit.
  - (c) The name, address, and 24-hour telephone number(s) of the owner, the property manager, and a secondary contact person, in the event the owner and property manager are not available.
  - (d) An acknowledgment and agreement by the tenant/lessee/guest of the right of the County to reasonably inspect the premises to assurance compliance.
  - (e) An acknowledgement and agreement by the tenant/lessee/guest of the obligation to comply with the provisions of this Section, St. Johns County Noise Ordinance (Ord. 2015-19), and all other applicable federal, state, and local laws and ordinances.
  - (f) A copy of the certificate required by subsection g(2), below.
- (6) A business tax receipt from the St. Johns County Tax Collector;
- (7) A copy of the Florida Department of Revenue certificate of registration for payment of tourist development taxes;
- (8) A copy of the Florida Department of Business and Professional Regulation license as a transient public lodging establishment;
- (9) The required application fee, in an amount established by the Board of County Commissioners by resolution; and
- (10) An executed affidavit which certifies that the Applicant:
  - (a) Has received a copy of, and understands and will comply with the requirements for Short Term Vacation Rentals set forth herein;
  - (b) Acknowledges and agrees that the County shall have the right to reasonably inspect the premises to assure compliance; and

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134 135 (c) Acknowledges and agrees to comply with the Short Term Vacation Rental standards contained herein and all other applicable state and federal laws, regulations, or standards governing Short Term Vacation Rental, including but not limited to Chapter 509, Florida Statutes, and Rule Chapter 61C and 69A, Florida Administrative Code, as they may be amended from time to time, and that failure to comply may result in enforcement as provided in subsection (h), below.

### Inspection C.

- (1) An initial inspection of the Dwelling Unit, or part thereof, proposed to be used as a Short Term Vacation Rental for compliance with this Section 2.02.04.B.19 shall be required prior to the issuance of a Short-Term Vacation Rental certificate. Any and all areas of noncompliance identified by the Code Enforcement Officer during the initial inspection must be corrected within thirty (30) days of the inspection violations and shall be reinspected prior to the issuance of a Short Term Vacation Rental certificate. Failure to timely correct any area of noncompliance shall result in enforcement as provided in subsection (h), below, until such time as the noncompliance has been corrected and re-inspected.
- (2) Each Short Term Vacation rental shall be inspected annually upon receipt of the renewal Application required by subsection d., below.
- It shall be the duty of the Applicant to notify the Code Enforcement Official (3) when a Dwelling Unit is ready for inspection and to provide access to and means for inspection. Inspections shall be made by appointment with the Code Enforcement Officer. If inspection appointment has been made, and the Applicant fails to be present at the scheduled time, or fails to provide access to and a means for inspection, the Applicant shall be assessed a fee, in an amount established by the Board of County Commissioners by resolution, and the Application for Short Term Vacation Rental certificate shall be automatically denied.

### d. Certificate Renewal

Short Term Vacation Rental certificates are valid for twelve (12) months from the date of initial issuance by the County. Renewal Applications and renewal fees are due on or before the expiration of the previous certificate.

If, at any time prior to the expiration of a Short Term Vacation Rental certificate, (1) the gross square feet of the Dwelling Unit, (2) the number of Sleeping Rooms, or (3) the maximum occupancy of any Short Term Vacation Rental is proposed to be increased, a new Application, including the information required to be provided under subsection b(1) through (10), above, shall be submitted to the County Administrator.

### e. Registry

The County is authorized to establish and maintain a registry cataloging each Short

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Term Vacation Rental within the County not otherwise exempt under subsection a., above, and containing the information required by this section. The registry may be web-based, and the County may contract with an entity to develop, operate, and maintain the registry and collect applicable fees, and, if so, any reference to the Enforcement Officer herein shall include the entity the County may contract with for such purposes.

### f. Use and Occupancy Standards

All Short Term Vacation Rentals shall adhere to the following use and occupancy standards:

### (1) Minimum Life/Safety Requirements

A portable, multi-purpose fire extinguisher shall be installed, inspected and maintained in accordance with NFPA 1 on each floor/level of the Short Term Vacation Rental. The extinguishers shall be installed on the wall in an open common area or in an enclosed space with appropriate markings visibly showing location.

### (2) Maximum Occupancy

Occupancy shall be limited to two (2) transient occupants per Sleeping Room plus two (2) additional transient occupants that may sleep in a Common Area, with a maximum limit of sixteen (16) transient occupants per Short Term Vacation Rental.

### (3) Parking

- (a) A minimum off-street parking of one (1) space per three (3) transient occupants shall be provided, which may include garage spaces, if the garage space is open and available for parking of motor vehicles.
- (b) The total number of motor vehicles, boats, Recreational Vehicles, and trailers on the property shall not exceed the number of off-street parking spaces identified in the Application for Short Term Vacation Rental.
- (c) Only motor vehicles of registered transient occupants may be parked on the property overnight.
- (d) Boats, Recreational Vehicles, and trailers shall be parked only in driveways or other areas on the property designated for parking, and not on any street, alley, sidewalk, or public or private Right-of-Way, or part thereof.

### (4) Solid Waste

(1) All trash and debris shall be kept in covered trash containers.

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- (2) Each Short-term Vacation Rental unit shall be equipped with a minimum of one (1) trash storage container per four (4) transient occupants or fraction thereof.
- (3) Schedules of garbage pickup and recycling pickup shall be posted within the rental agreement.
- (4) The containers shall be placed at the curbside for pickup on the day of pickup and shall be removed from curbside no later than sunrise the following day.

### (5) Noise

Compliance with St. Johns County Noise Ordinance 2015-19 shall be disclosed within the lease agreement and a copy of the ordinance provided to all transient occupants.

(6) Evacuation

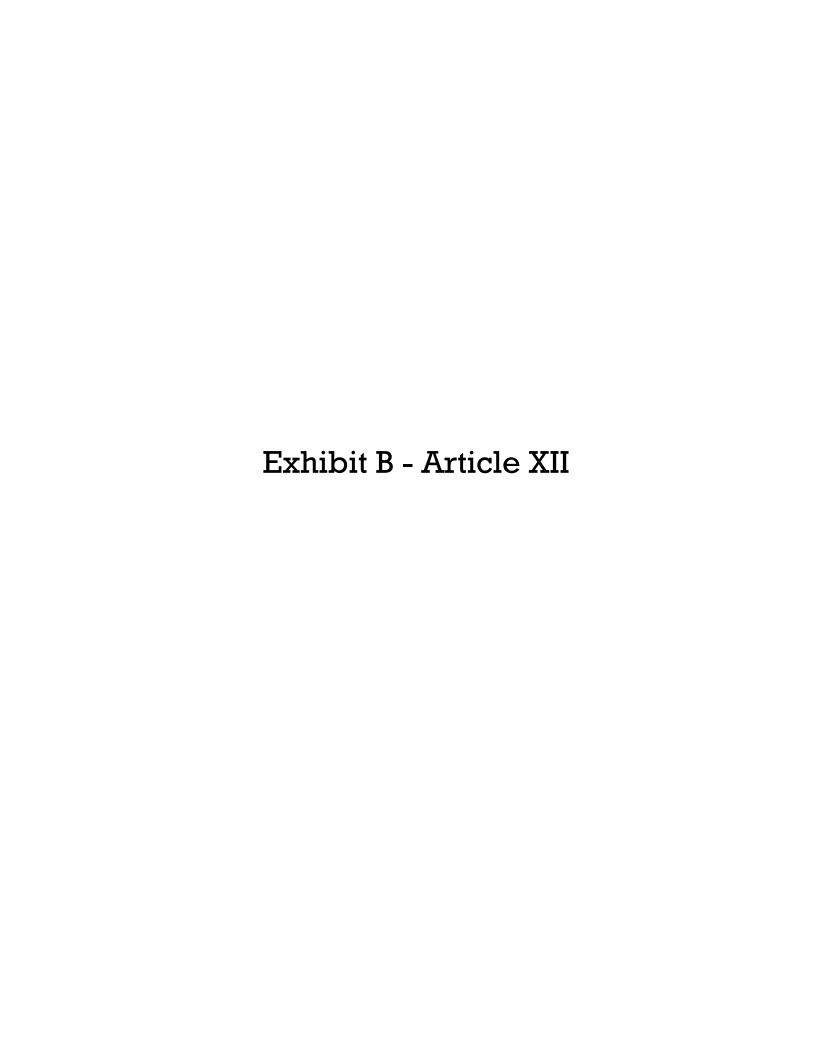
All Short-term vacation rentals shall be immediately evacuated upon the posting of a hurricane warning by the National Weather Service or the National Hurricane Center.

- g. Required Postings; Recordkeeping
  - (1) Inside the Short Term Vacation Rental, on the back of, or next to, the main entrance door, in plain view, there shall be provided, as a single page, the following information:
    - (a) The name, address and phone number of the Short Term Vacation Rental responsible party;
    - (b) The maximum occupancy of the unit;
    - (c) Notice that the hours outlined within the St. Johns County Noise Ordinance (Ord. 2015-19) shall be adhered to;
    - (d) The maximum number of vehicles that can be parked at the unit, along with a sketch of the location of the off-street parking spaces;
    - (e) The days of trash and recycling pickup;
    - (f) The location of an evacuation route map located within the property;
    - (g) The location of the nearest hospital; and
    - (h) Marine Turtles regulatory policies as outline in Sections 4.01.08 and 4.01.09 of this Code.
  - (2) A certificate shall be posted within the property in an area visible to the lessee, providing the following information:

| 258             |    |             | a.        | Property owner/manager contact information;                               |
|-----------------|----|-------------|-----------|---|
| 259<br>260      |    |             | b.        | The certificate number for the Short Term Vacation Rental;                |
| 261<br>262      |    |             | C.        | The maximum occupancy of the unit;  |
| 263<br>264      |    |             | d.        | The maximum number of vehicles that can be parked at the unit.            |
| 265             |    |             |           | '   |
| 266             |    | (3)         | A copy    | y of the operative rental agreement shall be maintained on the            |
| 267             |    |             |           | ty at all times during each rental period and made available for          |
| 268             |    |             |           | at the request of an Code Enforcement Officer, first safety inspector,    |
| 269             |    |             |           | forcement officer or other designated County employee. Failure to         |
| 270             |    |             |           | in a copy of the rental agreement and to make it available upon           |
| 271             |    |             | reques    | st shall constitute a violation of these regulations.                     |
| 272             |    | (4)         |           |   |
| 273             |    | (4)         |           | tal/lease agreements for the Short Term Rental unit shall be retained     |
| 274             |    |             |           | responsible party for a period of twelve (12) months following the        |
| 275<br>276      |    |             |           | the rental period. No rental/lease agreement shall be provided to the     |
| 276<br>277      |    |             | County    | except upon request by the County.  |
| 277<br>278      | h  | Enforce     | omont     |   |
| 270<br>279      | h. |             | ement     |   |
| 280             |    | Nonco       | mnliano   | ce with any provision of this Section 2.02.04.B.19 shall constitute a     |
| 281             |    |             | •         | code and may be enforced as provided in Section 10.05.01; provided,       |
| 282             |    |             |           | the time period for corrective action for violations under this section   |
| 283             |    |             |           | ore than seven (7) days, which such time period may be extended by        |
| 284             |    |             |           | Iministrator only for good cause, and that the applicable civil penalty   |
| 285             |    |             |           | e amount established by the Board of County Commissioners by              |
| 286             |    | resolut     |           |   |
| 287             |    |             |           |   |
| 288             |    | Nothing     | g conta   | ined herein shall prevent the County from enforcing this section and      |
| 289             |    |             |           | ner available remedies, including, but not limited to, injunctive relief, |
| 290             |    | liens, a    | ind suc   | h other civil and criminal penalties as provided by law or equity, .      |
| 291             |    |             |           |   |
| 292             | i. | Vesting     | 9         |   |
| 293             |    |             |           |   |
| 294             |    |             |           | ished Short Term Vacation Rentals in existence as of                      |
| 295             |    | 1000        |           | ed in the ways described below, provided they are otherwise in            |
| 296             |    |             |           | ith the requirements contained herein. To qualify for any vesting,        |
| 297             |    | such e      | xisting,  | legally established Short Term Vacation Rentals shall have until          |
| 298             |    | <del></del> | No and Ta | to submit a Complete and Sufficient Application                           |
| 299             |    |             |           | erm Vacation Rental certificate and until to                              |
| 300             |    |             |           | rt Term Vacation Rental certificate and come into compliance with         |
| 301<br>302      |    | the req     | ulleme    | nts of this Section 2.02.04B.19.  |
| 303             |    | (1)         | Rental    | Agreement Vesting   |
| 304             |    | (1)         | TCIIIai   | Agreement vesting   |
| 30 <del>5</del> |    |             | Rental    | agreements entered into prior to shall                                    |
| 306             |    |             |           | sidered vested. No special vesting process or fee shall be required       |
| 307             |    |             |           | in this vesting benefit other than demonstrating eligibility through the  |
| 308             |    |             |           | Short Term Vacation Rental certificate process.                           |
|                 |    |             |           | •   |

| 309 |     |   |
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| 310 |     | All rental agreements entered into after shall                        |
| 311 |     | comply with all provisions of this section.                           |
| 312 |     |   |
| 313 | (2) | Maximum Occupancy and Parking Vesting                                 |
| 314 |     |   |
| 315 |     | Legally established Short Term Vacation Rentals in existence prior to |
| 316 |     | are vested from the maximum occupancy and                             |
| 317 |     | parking requirements of subsections f(2) and (3), above.              |





|                | Article XII "Definitions"   |  |  |  |
|----------------|---|--|--|--|
| Common 5       | Down A room or analoged floor appear upod or intended to be used for living or  |  |  |  |
| sleeping pur   | <b>Room:</b> A room or enclosed floor space used or intended to be used for living or poses, excluding Sleeping Rooms, kitchens, bathrooms, shower rooms, water closet ints, laundries, pantries, foyers, connecting corridors, closets, and storage space. |  |  |  |
|                |   |  |  |  |
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|                |   |  |  |  |
| individually o | <b>Vacation Rental:</b> Any unit or group of units in a condominium or cooperative or any or collectively owned Single Family, Two Family, or Multi-Family Dwelling that is also public lodging establishment but that is not a timeshare project.          |  |  |  |
|                | *****   |  |  |  |
|                |   |  |  |  |
| Sleeping Ro    | oom: Any room that can be used for sleeping and that:   |  |  |  |
|                |   |  |  |  |
| A.             | is located along an exterior wall;  |  |  |  |
| В.             | has a closet and a door or an entrance where a door could reasonably be installed;  |  |  |  |
|                | and   |  |  |  |
| _              |   |  |  |  |
| C.             | has an emergency means of escape and rescue opening to the outside in   |  |  |  |
|                | accordance with the Florida Building Code.  |  |  |  |
| A room may     | not be considered a Sleeping Room if it is used to access another room except a   |  |  |  |
|                | closet. "Sleeping Room" does not include a hallway, bathroom, kitchen, living room,   |  |  |  |
| •              | , dining room, den, breakfast nook, pantry, laundry room, sunroom, recreation room,   |  |  |  |
| media/video    | room, or exercise room.   |  |  |  |
|                | *****   |  |  |  |
|                |   |  |  |  |
| Transient P    | Public Lodging Establishment: Any unit, group of units, Dwelling, Building, or group  |  |  |  |
|                | within a single complex of Buildings which is rented to guests more than three (3)  |  |  |  |
|                | calendar year for periods of less than thirty (30) days or one (1) calendar month,  |  |  |  |
|                | s less, or which is advertised or held out to the public as a place regularly rented to   |  |  |  |
| guests.        |   |  |  |  |
|                |   |  |  |  |
|                |   |  |  |  |
|                |   |  |  |  |

### End Recorded Documents Section

# ATTACHMENT 2 Jurisdictional Research

### VACATION RENTALS - JURISDICTIONAL RESEARCH

|                         | POST STATE LEGISLATIVE PREEMPTION (after June 1, 2011) |   |  |   |  |  |   |  |   |  |  |
|-------------------------|--|---|--|---|--|--|---|--|---|--|--|
| Jurisdiction            | Licenses Required                                      | Annual<br>Renewal                               | Fees   | Max Occupancy   | Occupancy Limits   | Parking  | Solid Waste   | Responsible<br>Party   | Vesting   |  |  |
| Flagler County, FL      | Yes  | Annual<br>registration/A<br>nnual<br>Inspection | Annual Renewal   | <ol> <li>1) 1 per 150 sf;</li> <li>2) max allowed by septic tank permit;</li> <li>3) 2 persons per sleeping room + 2 additional in common area</li> </ol> | 1) 10 in SFD, Two-Family;<br>2) 14 for vested SFD's;<br>redux of 2 after 2 years<br>(12) | 1 space per 3 persons  | persons; Must be placed out day of  | Owner or<br>designee;<br>must be<br>available 24/7   | Applicant must prove with lease statements occupancy remained at at a higher level prior to adoption. |  |  |
| Anna Maria, FL          | Yes  |   | Application - 8 occupants \$297.04   | 1) 2 persons per sleeping room; plus 2 persons, plus 1 person in 70-100 sf room.  | 1) 8 occupants   | spaces as shown on the description.  | Included as a Lease addendum. Available   | Owner or<br>designee;<br>must be<br>available 24/7   | 5 years as a VR; Can set occupancy at 2 per bedroom unless bedrooms were added within that 5 years.   |  |  |
| Miami Dade, FL          | Yes  | Annual registration/A nnual Inspection          | \$36.00<br>Inspection -  | 1) 2 persons per sleeping room + 2     additional (excludes children under 3)   | 1) 12 occupants overnight  | All vehicles parked within the subject property in compliance with Code of Ordinances. | handle max occupants.   | Owner or<br>designee;<br>must be<br>available 24/7   | N/A   |  |  |
| Fort Lauderdale, FL     | Yes  | Yes   | Application<br>\$350<br>Renewal<br>\$160<br>Inspection Fee<br>\$75   | 1) 1 person per 150 sf of AC space and 2 persons per sleeping room.   | N/A  | All vehicles parked within the subject property in compliance with Code of Ordinances. | No container located at<br>curb before the day<br>before pickup;<br>removed before<br>midnight the day of | Owner or designee; must be available 24/7; also live within an hour of location.             | N/A   |  |  |
| City of Saint Augustine | Yes  | Annual registration/A nnual Inspection          | \$294 base rate<br>\$368 one bed<br>\$442.10 two bed<br>\$515 three bed<br>\$589.73 four bed<br>\$663 five bed | 1) 2 persons per bedroom  | 1) 12 occupants  | 1) 1 space per bedroom   | Comply with existing provisions   | Owner or designee availabe within 30 minutes of complaint.                                   | N/A   |  |  |
| Jacksonville Beach      | Yes  | Annual<br>Registration                          | Application<br>\$150   | 1) 2 persons per bedroom + 2  | (11) 16 occupants  | 1) 1 space per 4 occupants   | Comply with existing provisions   | Owner or<br>designee<br>available 24<br>hrs/7 days,<br>Live within 2<br>hours of<br>location | N/A   |  |  |
| Largo, FL               | No. (Allowed By<br>Right)                              | N/A   | Free   | <b>1)</b> 1 per 150 sf  | IN/A   | 1) 1 space per 3 occupants   | Comply with existing provisions   | Owner or<br>designee<br>available 24<br>hrs/7 days,<br>Live within 2<br>hours of<br>location | N/A   |  |  |

| Marco Island, FL | Yes | Biennial<br>Inspections                  | Awaiting callback | 1) 2 persons per bedroom, plus 2 persons. | 1) Max. Occupancy set<br>forth by the Florida Fire<br>prevention Code or<br>Building Code | adhere to Parking regulations for SFD.  2) RV/Boat parking must be within enclosed structure. | No container located at curb before the day before pickup; removed before midnight the day of pickup. | Owner or designee; must be available 24/7; also live within an hour of location. | N/A   |
|------------------|-----|--|-------------------|---|---|---|---|--|---|
| Islamorada, FL   | Yes | Yes/Initial Life<br>Safety<br>inspection |                   |   |   | Must adhere to parking regulations.   | Screened  | Iavallanie   | 12/6/2001/331 cap;<br>at least 600% of the<br>median income |

# ATTACHMENT 3 Community Survey

| What is your biggest concern with vacation rentals?                       | C+    | Dagassi |
|---|-------|---------|
| Response  | Count | Percent |
| Occupancy   | 42    | 49.4    |
| Parking   | 19    | 22.4    |
| Trash   | 11    | 12.9    |
| Public Health and Safety  | 13    | 15.3    |
| How would you consider the importance of Safety related to vacation renta | als?  |         |
| Response  | Count | Percent |
| Very Important  | 56    | 62.9    |
| Fairly Important  | 9     | 10.1    |
| mportant  | 11    | 12.4    |
| Not Very Important  | 6     | 6.7     |
| Not at all Important  | 5     | 5.6     |
| No Opinion  | 2     | 2.2     |
| How would you consider the importance of Traffic related to vacation rent | tals? |         |
| Response  | Count | Percent |
| very Important  | 55    | 63.2    |
| Fairly Important  | 10    | 11.5    |
| mportant  | 9     | 10.3    |
| Not Very Important  | 9     | 10.3    |
| Not at all Important  | 4     | 4.6     |
| No Opinion  | 0     | (       |
| How would you consider the importance of Noise related to vacation renta  | als?  |         |
| Response  | Count | Percent |
| √ery Important  | 60    | 68.2    |
| Fairly Important  | 8     | 9.1     |
| mportant  | 10    | 11.4    |
| Not Very Important  | 7     | 8       |
| Not at all Important  | 3     | 3.4     |
| No Opinion  | 0     | (       |
| Do you own or rent a home near a vacation rental?                         |       |         |
| Response  | Count | Percent |
| Yes I own a home near a vacation rental                                   | 60    | 68.2    |
| Yes I rent a home near a vacation rental                                  | 4     | 4.5     |
| No  | 24    | 27.3    |
| Do you own / operate a vacation rental?                                   |       |         |
| Response  | Count | Percent |
| Yes   | 7     | 8       |

No 81 92

| When you vacation elsewhere- which of the following types of |  |
|--|--|
| rental options do you prefer?                                |  |

| Response               | Count | Percent |
|------------------------|-------|---------|
| Vacation Rental        | 22    | 25      |
| Hotel / Motel / Resort | 55    | 62.5    |
| Outdoor Campsite       | 6     | 6.8     |
| Recreation Vehicle     | 3     | 3.4     |
| Other                  | 2     | 2.3     |

When you rent a vacation home- how long do you normally stay?

| Response            | Count | Percent |
|---------------------|-------|---------|
| Less than two weeks | 76    | 95      |
| More than two weeks | 4     | 5       |

| Should St. Johns County officials register vacation rentals within the county?   |       |            |
|--|-------|------------|
| Response   | Count | Percent    |
| Yes  | 427   | 60.2       |
| No   | 282   | 39.8       |
|  |       |            |
| Where should vacation rentals have to register their properties within the county?   |       |            |
| Response   | Count | Percent    |
| Coastal  | 25    | 3.6        |
| Mainland   | 5     | 0.7        |
| Both   | 402   | 57.8       |
| None   | 264   | 37.9       |
| M/hat turned of dividling turned being utilized as vention   |       |            |
| What types of dwelling types being utilized as vacation  |       |            |
| rentals should the County register? (select all that apply)  | Count | Dorsont    |
| Response   |       | Percent    |
| Single Family Dwellings  | 407   | 61<br>50.1 |
| Multi-Family Dwellings/Townhomes   | 394   | 59.1       |
| Owner Occupied   | 291   | 43.6       |
| None   | 240   | 36         |
| What is your biggest concern with vacation rentals?  |       |            |
| Response   | Count | Percent    |
| Occupancy (number of people staying in a vacation rental)  | 277   | 45.5       |
| Parking  | 159   | 26.1       |
| Trash  | 52    | 8.5        |
| Public health and safety   | 121   | 19.9       |
| If St. Johns County were to register and license vacation rentals in the county- should the County require every Short Term Rental to have an individual license rather than have a property management company hold one license for all properties they manage? |       |            |
| Response   | Count | Percent    |
| Yes (one license for each rental)  | 325   | 51.3       |
| No (one license for the property management company that covers all of their rentals)  | 308   | 48.7       |
| How would you consider the importance of the following issue related to vacation rentals? Rights of Property Owner   |       |            |
| Response   | Count | Percent    |
| 1 - Very Important   | 342   | 52.9       |
| 2 - Fairly Important   | 58    | 9          |
| 3 - Important  | 151   | 23.4       |
| 4 - Not Very Important   | 36    | 5.6        |
| 5 - Not at all important   | 37    | 5.7        |
| 0 - No Opinion   | 22    | 3.4        |
|  |       |            |

| How would you consider the importance of the following issue related to vacation rentals?  |           |             |
|--|-----------|-------------|
| Neighbor concerns about rowdy behavior   | <b>C</b>  |             |
| Response   | Count     | Percent     |
| 1 - Very Important   | 383       | 59.6        |
| 2 - Fairly Important   | 64        | 10          |
| 3 - Important  | 118       | 18.4        |
| 4 - Not Very Important   | 38        | 5.9         |
| 5 - Not at all important   | 25        | 3.9         |
| 0 - No Opinion   | 15        | 2.3         |
| How would you consider the importance of the following issue related to vacation rentals? Neighbor concerns about safety- traffic- noise                 |           |             |
| Response   | Count     | Percent     |
| 1 - Very Important   | 362       | 56.2        |
| 2 - Fairly Important   | 74        | 11.5        |
| 3 - Important  | 109       | 16.9        |
| 4 - Not Very Important   | 44        | 6.8         |
| 5 - Not at all important   | 34        | 5.3         |
| 0 - No Opinion   | 21        | 3.3         |
| How would you consider the importance of the following issue related to vacation rentals?  Local tax and spending revenues generated by vacation rentals |           |             |
| Response   | Count     | Percent     |
| 1 - Very Important   | 253       | 39.7        |
| 2 - Fairly Important   | 83        | 13          |
| 3 - Important  | 154       | 24.1        |
| 4 - Not Very Important   | 90        | 14.1        |
| 5 - Not at all important   | 47        | 7.4         |
| 0 - No Opinion   | 11        | 1.7         |
| How would you consider the importance of the following issue related to vacation rentals? Impact on local motel and hotel businesses                     |           |             |
| Response   | Count     | Percent     |
| 1 - Very Important   | 67        | 10.5        |
| 2 - Fairly Important   | 53        | 8.3         |
| 3 - Important  | 105       | 16.5        |
| 4 - Not Very Important   | 197       | 30.9        |
| 5 - Not at all important   |           |             |
| ·  | 190       | 29.8        |
| 0 - No Opinion   | 190<br>25 | 29.8<br>3.9 |

Do you own or rent your home?

| Response   | Count | Percent |
|--|-------|---------|
| Own  | 594   | 93.2    |
| Rent   | 43    | 6.8     |
| Do you own / operate a vacation rental?  |       |         |
| Response   | Count | Percent |
| Yes  | 176   | 27.8    |
| No   | 457   | 72.2    |
| When you vacation elsewhere- which of the following types of rental options do you prefer? |       |         |
| Response   | Count | Percent |
| Hotel motel resort   | 327   | 51.3    |
| Outdoor campsite   | 18    | 2.8     |
| Vacation rental  | 262   | 41.1    |
| RV   | 10    | 1.6     |
| Other  | 21    | 3.3     |
| When you rent a vacation home how long do you normally stay?                               |       |         |
| Response   | Count | Percent |
| Less than 2 weeks  | 568   | 96.3    |
| More than 2 weeks  | 22    | 3.7     |

# ATTACHMENT 4 Code Enforcement Violations

#### **Summary Report**

#### From 10/1/18 To 9/30/19

#### For CODENF

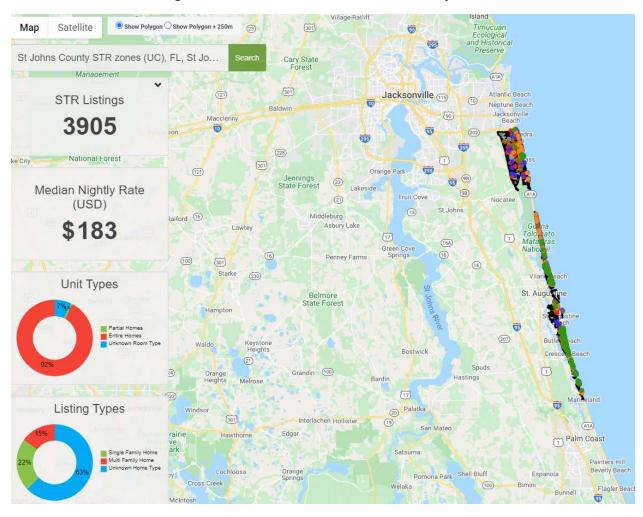
|  | BROUGHT |      |           |                 |
|--|---------|------|-----------|-----------------|
| VIOLATION TYPE                           | FORWARD | NEW  | COMPLETED | CARRIED FORWARD |
| Assist Other                             | 16      | 18   | 25        | 17              |
| Banner                                   | 150     | 64   | 60        | 155             |
| Building Code                            | 12      | 3    | 8         | 7               |
| Building Code Violation                  | 0       | 2    | 0         | 2               |
| Bulkhead                                 | 18      | 16   | 5         | 29              |
| Chickens                                 | 4       | 7    | 6         | 5               |
| Check Animal Welfare                     | 12      | 3    | 5         | 10              |
| Clearing Without Permit                  | 53      | 54   | 53        | 49              |
| Commercial                               | 17      | 1    | 3         | 16              |
| Construction Debris                      | 16      | 18   | 16        | 20              |
| Construction Without Permit              | 51      | 13   | 14        | 50              |
| Development Review                       | 0       | 1    | 0         | 1               |
| Dock/Boat Ramps                          | 1       | 4    | 3         | 2               |
| Drainage                                 | 214     | 82   | 111       | 185             |
| Fire Code Complaint                      | 6       | 0    | 4         | 2               |
| Homeless Camp                            | 2       | 5    | 5         | 1               |
| Hurricane                                | 40      | 0    | 0         | 40              |
| Information Provided                     | 833     | 672  | 740       | 765             |
| Junk Vehicles                            | 91      | 71   | 70        | 92              |
| Land Development Code                    | 46      | 19   | 16        | 49              |
| Landscape                                | 9       | 10   | 12        | 7               |
| Lien Requests                            | 0       | 3435 | 3435      | 0               |
|  | 17      | 7    | 9         | 15              |
| Lighting                                 | 9       | 1    | 2         | 8               |
| Methlab Missellenesus Complaint          | 41      |      | 27        |                 |
| Miscellaneous Complaint                  |         | 23   |           | 37              |
| Mobile Home                              | 0       | 2    | 2         | 0               |
| Mowing National Pollutant Discharge      | 0       | 1    | 1         | 0               |
| Elimination Sys/MS4                      | 18      | 18   | 18        | 18              |
| No Erosion Control                       | 8       | 10   | 10        | 8               |
| No Inspection                            | 2       | 3    | 3         | 2               |
| No Permit                                | 107     | 44   | 42        | 109             |
| No Permit / Poss Unlicensed              | 0       | 4    | 4         | 0               |
| Noise                                    | 23      | 45   | 52        | 16              |
| Nuisance                                 | 58      | 54   | 57        | 55              |
| Order of the Planning & Zoning<br>Agency | 2       | 1    | 2         | 1               |
| Ordinance                                | 0       | 1    | 1         | 0               |
| Other                                    | 39      |      |           |                 |
| Overlay District                         | 88      |      |           | 82              |
| Parking                                  | 2       | 3    |           | 2               |
| Ponte Vedra Zoning District              | 505     |      | 282       | 458             |
| Public Safety                            | 505     |      |           |                 |
| •  | 142     |      |           |                 |
| Recreational Vehicle/Boat                |         |      |           |                 |
| Referred                                 | 280     |      | 209       | 382             |
| Right of Way Violations                  | 336     |      |           |                 |
| Road & Bridge                            | 16      |      | 2         |                 |
| Scenic Buffer Impacts                    | 0       |      |           |                 |
| Setbacks                                 | 69      | 31   | 30        | 70              |

| Signs                 | 210  | 260  | 275  | 195  |
|-----------------------|------|------|------|------|
| Solid Waste           | 2    | 3    | 3    | 2    |
| Special Use Permit    | 0    | 0    | 0    | 0    |
| Structure Maintenance | 88   | 44   | 35   | 97   |
| Standard Housing      | 185  | 101  | 103  | 183  |
| Swimmimg Pool         | 4    | 11   | 10   | 5    |
| Tag and Drag          | 17   | 0    | 1    | 16   |
| Town of Hastings      | 0    | 6    | 6    | 0    |
| Trash/Debris          | 375  | 216  | 219  | 372  |
| Trees                 | 91   | 77   | 76   | 92   |
| Unsafe Building       | 169  | 17   | 25   | 161  |
| Upland Buffer Impacts | 17   | 8    | 9    | 16   |
| Water Restrictions    | 20   | 61   | 63   | 18   |
| Wetlands Impact       | 9    | 9    | 10   | 8    |
| Zoning                | 1762 | 1310 | 1404 | 1668 |
| TOTAL                 | 6307 | 7898 | 8196 | 6115 |
| Special Magistrate    | 0    | 0    | 0    | 0    |

# ATTACHMENT 5 Vacation Rental Application Assessment

#### PRELIMINARY DATA PROVIDED BY HOST COMPLIANCE

Due to some properties having multiple listings, it has been determined that there are 2,302 rental units out of the 3,905 listings that are east of the Intracoastal waterway.



# ATTACHMENT 6 Cost Analysis Data

### Cost Analysis

### County Staff Only

|                    | Time          | Cost                | Total               |
|--------------------|---------------|---------------------|---------------------|
|                    |               |                     |                     |
| Property Research  | 2 hrs – 5 hrs | \$58 x 2/5 hrs      | \$116 / \$290       |
| Application Intake | 0.5 hrs       | \$58 x 0.5 hrs      | \$29                |
| Application Review | 0.5 hrs       | \$58 x 0.5 hrs      | \$29                |
| General Calls      | 0.5 hrs       | \$58 x 0.5 hrs      | \$29                |
| Operating          |               | \$72,314 annually   | \$31.41             |
| Expenses           |               |                     |                     |
| On-Call Code       |               | \$72,419 annually x | \$62.91             |
| Enforcement        |               | 2 / 2302            |                     |
| (w/benefits) x 2   |               |                     |                     |
|                    |               |                     | \$297.32 / \$471.32 |
|                    |               |                     |                     |

### County Staff w/Third Party Vendor

|                     | Time    | Cost                 | Total    |
|---------------------|---------|----------------------|----------|
| Application         | 0.5 hrs | \$58 x 0.5 hrs       | \$29     |
| Intake/Review       |         |                      |          |
| General Calls       | 0.5 hrs | \$58 x 0.5 hrs       | \$29     |
| Host Compliance Fee |         | \$50 per application | \$50     |
| Operating Expenses  | N/A     | \$72,314 annually    | \$31.41  |
| On-Call Code        |         | \$72,419 annually x  | \$62.91  |
| Enforcement         |         | 2 / 2302             |          |
| (w/benefits) x 2    |         |                      |          |
|                     |         |                      | \$202.32 |
|                     |         |                      |          |

# FY 2021 Code Enforcement Budget

#### **Personal Services**

|  | . – .     |
|--|-----------|
| Year Dept Title Account Account Title Budget Avg. (9 FTE) Hourly Rate Hou      | urly Rate |
| 2021 1112 CODES COMPLIANCE 51200 REGULAR SALARIES & WAGES 452,335 50,259 24.16 | 36.24     |
| 2021 1112 CODES COMPLIANCE 51400 OVERTIME EMPLOYEES 4,500 500 0.24             | 0.36      |
| 2021 1112 CODES COMPLIANCE 52100 FICA/MEDICARE TAXES 34,948 3,883 1.87         | 2.80      |
| 2021 1112 CODES COMPLIANCE 52200 RETIREMENT CONTRIBUTIONS 53,799 5,978 2.87    | 4.31      |
| 2021 1112 CODES COMPLIANCE 52300 LIFE & HEALTH INSURANCE 97,294 10,810 5.20    | 5.20      |
| 2021 1112 CODES COMPLIANCE 52400 WORKERS COMP 8,896 988 0.48                   | 0.71      |
| 651,772 <b>72,419</b> 34.82  | 49.63     |

| <b>Operatir</b> | ng Expenses  |   |  |  |  |
|-----------------|--|---|--|--|--|
| 2021            | 1112   | CODES COMPLIANCE  | 53120  | CONTRACTUAL SERVICES   | 23,800   |
| 2021            | 1112   | CODES COMPLIANCE  | 53201  | SERVICE CHARGES  | 2,300  |
| 2021            | 1112   | CODES COMPLIANCE  | 54000  | TRAVEL AND PER DIEM  | 3,300  |
| 2021            | 1112   | CODES COMPLIANCE  | 54100  | COMMUNICATIONS   | 5,669  |
| 2021            | 1112   | CODES COMPLIANCE  | 54110  | POSTAGE  | 2,625  |
| 2021            | 1112   | CODES COMPLIANCE  | 54500  | INSURANCE  | 5,527  |
| 2021            | 1112   | CODES COMPLIANCE  | 54602  | VEHICLE MAINTENANCE  | 4,250  |
| 2021            | 1112   | CODES COMPLIANCE  | 54900  | ADVERTISING  | 3,200  |
| 2021            | 1112   | CODES COMPLIANCE  | 55100  | OFFICE SUPPLIES  | 1,850  |
| 2021            | 1112   | CODES COMPLIANCE  | 55102  | SOFTWARE   | 1,012  |
| 2021            | 1112   | CODES COMPLIANCE  | 55103  | COMPUTER SUPPLIES  | 5,570  |
| 2021            | 1112   | CODES COMPLIANCE  | 55200  | OPERATING SUPPLIES   | 2,900  |
| 2021            | 1112   | CODES COMPLIANCE  | 55201  | GAS, OIL, AND LUBRICANTS   | 6,885  |
| 2021            | 1112   | CODES COMPLIANCE  | 55214  | UNIFORMS   | 1,011  |
| 2021            | 1112   | CODES COMPLIANCE  | 55400  | BOOKS AND SUBSCRIPTIONS  | 150  |
| 2021            | 1112   | CODES COMPLIANCE  | 55401  | TRAINING   | 1,000  |
| 2021            | 1112   | CODES COMPLIANCE  | 55405  | DUES AND MEMBERSHIPS   | 1,265  |
|                 | 2021<br>2021<br>2021<br>2021<br>2021<br>2021<br>2021<br>2021 | 2021 1112<br>2021 1112 | 2021         1112         CODES COMPLIANCE           2021         1112         CODES COMPLIANCE | 2021         1112         CODES COMPLIANCE         53120           2021         1112         CODES COMPLIANCE         53201           2021         1112         CODES COMPLIANCE         54000           2021         1112         CODES COMPLIANCE         54100           2021         1112         CODES COMPLIANCE         54500           2021         1112         CODES COMPLIANCE         54602           2021         1112         CODES COMPLIANCE         54900           2021         1112         CODES COMPLIANCE         55100           2021         1112         CODES COMPLIANCE         55102           2021         1112         CODES COMPLIANCE         55103           2021         1112         CODES COMPLIANCE         55201           2021         1112         CODES COMPLIANCE         55201           2021         1112         CODES COMPLIANCE         55214           2021         1112         CODES COMPLIANCE         55400           2021         1112         CODES COMPLIANCE         55401 | 2021 1112 CODES COMPLIANCE 53120 CONTRACTUAL SERVICES 2021 1112 CODES COMPLIANCE 53201 SERVICE CHARGES 2021 1112 CODES COMPLIANCE 54000 TRAVEL AND PER DIEM 2021 1112 CODES COMPLIANCE 54100 COMMUNICATIONS 2021 1112 CODES COMPLIANCE 54110 POSTAGE 2021 1112 CODES COMPLIANCE 54500 INSURANCE 2021 1112 CODES COMPLIANCE 54602 VEHICLE MAINTENANCE 2021 1112 CODES COMPLIANCE 54900 ADVERTISING 2021 1112 CODES COMPLIANCE 55100 OFFICE SUPPLIES 2021 1112 CODES COMPLIANCE 55102 SOFTWARE 2021 1112 CODES COMPLIANCE 55103 COMPUTER SUPPLIES 2021 1112 CODES COMPLIANCE 55200 OPERATING SUPPLIES 2021 1112 CODES COMPLIANCE 55200 OPERATING SUPPLIES 2021 1112 CODES COMPLIANCE 55201 GAS, OIL, AND LUBRICANTS 2021 1112 CODES COMPLIANCE 55214 UNIFORMS 2021 1112 CODES COMPLIANCE 55400 BOOKS AND SUBSCRIPTIONS 2021 1112 CODES COMPLIANCE 55401 TRAINING |

# Comparative Study

| VACATION RENTALS - JURISDICTIONAL RESEARCH             |  |  |  |  |  |
|--|--|--|--|--|--|
| POST STATE LEGISLATIVE PREEMPTION (after June 1, 2011) |  |  |  |  |  |
| Jurisdiction   | Fees   |  |  |  |  |
| Flagler County, FL                                     | Application - \$400 Annual Renewal \$250   |  |  |  |  |
| Anna Maria, FL   | Application- \$297.04  |  |  |  |  |
| Miami Dade, FL   | Certificate - \$36.00 Inspection - \$89.97   |  |  |  |  |
| Fort Lauderdale, FL                                    | Application- \$350 Renewal- \$160  |  |  |  |  |
| City of Saint Augustine                                | Application - \$294 base rate; \$368 one bed \$442.10 two bed \$515 three bed \$589.73 four bed \$663 five bed |  |  |  |  |
| Jacksonville Beach                                     | Application- \$150   |  |  |  |  |
| Largo, FL  | Free   |  |  |  |  |
| Marco Island, FL                                       | Awaiting callback  |  |  |  |  |
| PRE STATE LEGISLATIVE PREEMPTION (before June 1, 2011) |  |  |  |  |  |
| Islamorada, FL   | Application - \$1,000  |  |  |  |  |

#### FY 2020/2021 Short Term Rental Registration Rates

Host Compliance Identified STRs

621

| Bedrooms | % of Total from<br>Host Compliance<br>Report | # of homes with bedrooms type | adjusted for<br>unknown<br>bedrooms | # of total<br>bedrooms | Total cost per unit<br>based on # of<br>bedrooms |
|----------|--|-------------------------------|-------------------------------------|------------------------|--|
|          | 5%   | 31                            | 48                                  | 0                      | \$ 294,48  |
| 1        | 21%  | 130                           | 147                                 | 147                    |  |
| 2        | 29%  | 180                           | 197                                 | 393                    |  |
| 3        | 21%  | 130                           | 147                                 | 441                    | \$ 515.92  |
| 4        | 6%   | 37                            | 54                                  | 215                    | \$ 589.73  |
| 5        | 2%   | 12                            | 29                                  | 145                    | \$ 663.54  |
| unknown  | 16%  | 99                            |                                     |                        |  |
|          |  |                               |                                     |                        |  |
|          | 100%   | 621                           | 621                                 | 1341                   |  |

| Salary & Benefit    | Total Cost | Included in | Included in      |
|---------------------|------------|-------------|------------------|
| Estimates           | of Program | Base Rate   | Per Bedroom Rate |
| Fire Inspector      | 67,000     | 16,750      | 50,250           |
| Code Enforcement    | 65,000     | 16,250      | 48,750           |
| Vacation Rental Mgr | 70,000     | 70,000      |                  |
| Special Magistrate  | 15,000     | 15,000      |                  |
| Host Compliance     | 34,862     | 34,862      |                  |
| 1/2 Admin Staff     | 30,000     | 30,000      |                  |
|                     |            |             |                  |
|                     | 281,862    | 182,862     | 99,000           |

**Total Units** 

621

| Base Rate        | \$     | 294.48 |       |
|------------------|--------|--------|-------|
| Total Bedrooms   |        |        | 1341  |
| Per Bedroom Rate |        | \$     | 73.81 |
| late Fee \$      | 100.00 |        |       |

THE ST. AUGUSTINE RECORD Affidavit of Publication

MINUTES AND RECORDS 500 SAN SEBASTIAN VIEW

SAINT AUGUSTINE, FL 32084

ACCT: 15634 AD# 0003339618-01 PO# 0003339618

PUBLISHED EVERY MORNING SUNDAY THROUGH SATURDAY ST. AUGUSTINE AND ST. JOHNS COUNTY, FLORIDA

#### STATE OF FLORIDA COUNTY OF ST. JOHNS

Before the undersigned authority personally appeared MELISSA RHINEHART who on oath says he/she is an Employee of the St. Augustine Record, a daily newspaper published at St. Augustine in St. Johns County, Florida: that the attached copy of advertisement being a SA Legal Classified in the matter of 120120 012121 030221 LDC BCC n PZA was published in said newspaper on 02/22/2021.

Affiant further says that the St. Augustine Record is a newspaper published at St. Augustine, in St. Johns County, Florida, and that the said newspaper heretofore has been continuously published in said St. Johns County, Florida each day and has been entered as second class mail matter at the post office in the City of St. Augustine, in said St. Johns County, Florida for a period of one year preceding the first publication of the attached copy of advertisement; and affiant further says the he/she has neither paid nor promised any person, firm or corporation any discount, rebate, commission, or refund for the purpose of securing this advertisement for publication in said newspaper.

Sworn to (or affirmed) and subscribed before me by means of

physical presence or ] online notarization

\_\_\_\_ day oFFB 2 2 2021

who is personally known to

me or who has produced as identification

(Signature of Notary Public)



# NOTICE OF PUBLIC HEARINGS OF THE ST. JOHNS COUNTY BOARD OF COUNTY COMMISSIONERS AND PLANNING & ZONING AGENCY ON **ESTABLISHMENT** OF ORDINANCE/ REGULATIONS AFFECTING THE USE OF LAND NOTICE IS HEREBY GIVEN that public hearings will be held to consider adoption of

ar meetings, as follows

Board of County Commissioner Tuesday, December 1, 2020, at 9:00 a.m. Planning & Zoning Agency . Thursday, January 21, 2021, at 1:30 p.m.

Board of County Commissioners Tuesday, March 2, 2021 @ 9:00 a.m

(Previously scheduled for Tuesday, February 16, 2021, at 5:01 p.m.)

All public hearings will be held in the County Auditorium at the County Administratic Building, 500 San Sebastian View, St. Augustine, Florida:

AN ORDINANCE OF ST. JOHNS COUNTY, FLORIDA, A POLITICAL SUBDIVISION OF THE STATE OF FLORIDA, AMENDING THE ST. JOHNS COUNTY LAND-DEVELOPMENT CODE, ORDINANCE 99-51, AS AMENDED, TO ADD SHORT TERM VACATION RENTALS AS AN ALLOWABLE ACCESSORY USE IN ALL ZONING DISTRICTS, PROVIDE FOR THE ESTABLISHMENT OF PROVISIONS REGULATING SHORT TERM FOR THE ESTABLISHMENT OF PROVISIONS REGULATING SHORT TERM VACATION RENTALS; PROVIDING FOR REGISTRATION; PROVIDING FOR INSPECTION OF SHORT TERM VACATION RENTALS; PROVIDING FOR VIOLATIONS AND FINES; PROVIDING FOR VESTING; PROVIDING FOR EXCLUSIONS; AMENDING AFTICLE JI; FART 20,200 "USES ALLOWED WITHIN ZONING DISTRICTS", AMENDING SECTION 20,204 "ACCESSORY USES", CREATING SECTION 20,204,8:19, "SHORT TERM VACATION RENTALS", AMENDING ARTICLE XII "DEFINITIONS"; PROVIDING ASVINGS CLAUSE; PROVIDING FOR MODIFICATION DIVING FURTHER PROVIDING FOR MODIFICATION INTO THE LAND DEVELOPMENT CODE; PROVIDING FOR CORRECTION AND SCRIVENERS ERRORS; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR REFECTIVE DATE. PROVIDING FOR AN EFFECTIVE DATE.

The proposed ordinance is on file in the office of the Clerk of the Board of County Commissione at the County Administration Building, 500 San Sebastian View, Sr. Augustine; Florida, and may be examined by parties interested prior to said public hearings. Please take note that the proposed ordinance is subject to revision prior to hearing or adoption. All parties having an interest in said ordinance will be afforded an opportunity to be hearing the public hearings.

In accordance with, and subject to State Executive Orders 20.91 and 20.92; and St. Johns County Emergency Order 2020-10, remote attendance, including public attendance, is authorized under communication media technology (CMT) proceedures: CMT being used to conduct this meeting includes phone and wireless microphone. A physical quorum is required. A person may attend this CMT meeting by calling the telephone number at 904.209 (265 Written or physical documentation may be submitted to the Board of County Commissioners 500 San Sebastian View, St. Augustine, FL 32084, or e-mail address: sicpublichearing@sjcfl.us ne number at 904.209.1265. Any person who submits documentation should specify whether the documentation is requested to be included as part of the official record. In order for submitted documentation to be considered as part of the official record, such documentation must be received no less than 24 hours prior to the meeting, A designated access point to attend this CMT meeting is located at 500 San Sebastian View, St. Augustine, FL.

Additional information may be obtained at:

Board of County Commissioners 500 San Sebastian View St. Augustine, FL 32084 sjcpublichearing@sjcfl.us Mailing address:

sjcpublicheari 904.209.0300 Phone number:

If a person decides to appeal any decision made with respect to any matter considered at the hearings, such person will need a record of the proceedings, and for such purposes he/

of the proceedings is made, which record-includes the testimony and evidence upon which the appeal is to be based.

NOTICE TO PERSONS NEEDING SPECIAL ACCOMMODATIONS AND TO ALL HEARING IMPAIRED PERSONS: PERSONS NEEDING In accordance with the Americans with In accordance with the Americans with Disabilities Act, persons needing a special accommodation to participate in the proceedings should contact the ADA-Coordinator at 9041 209-0650 at the 51. Johns. County Administration, Building, 500. San-Sebastian View, St-Augustine, Florida 2708-6. For hearing impaired individuals: Florida Relay Service: 1-800-955-8770, no later than the contact the day of the mental of the contact of 5 days prior to the date of the meeting. BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA BRANDON J. PATTY, ITS CLERK By: Yvonne King, Deputy Clerk

