Interoffice Memorandum



May 11, 2016

TO:

Mayor Teresa Jacobs

-AND-

Board of County Commissioners

FROM:

Jon V. Weiss, P.E., Director

Community, Environmental and Development

Services Department

CONTACT PERSON: Whitney E. Evers, Assistant County Attorney

County Attorney's Office

407 836-7320

SUBJECT:

May 24, 2016 – Public Hearing

Updates to the Orange County Land Development and Use Ordinance Codified at Article III, Chapter 30, Orange County

Code

In an effort to respond to requests from the development community regarding construction of certain projects prior to a plat being recorded, staff is proposing an Ordinance to amend Section 30-83 ("Plats; approval; vacation") of the Orange County Code (the "Ordinance"). The proposed Ordinance would allow the construction of up to five model homes when a specific list of criteria has been met. Additionally, while the Ordinance would continue to require that single-family projects obtain a plat prior to vertical construction, unless otherwise allowed by the Development Review Committee ("DRC"), the proposed amendments would allow the DRC to consider requests to allow vertical construction of commercial, industrial, hotel, office, or multi-family projects (or projects consisting of three or fewer platted lots) when a list of specified criteria are met.

On April 21, 2016, the Local Planning Agency made a finding of consistency with the comprehensive plan and recommended approval of the proposed ordinance. While they acknowledged the accommodation being made for large projects that meet the criteria, several members expressed concern about the potential of a developer starting a project, but for a variety of reasons, abandoning it prior to completion thus creating an eyesore and burden on the County.

Two resolutions have been placed on the consent agenda to be considered with this public hearing. Consistent with the proposed changes in the Ordinance, the first resolution would repeal a 1995 resolution dealing with model home permits and the

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second would approve a form hold harmless and indemnification agreement and authorize the Director of the Community, Environmental, and Development Services Department, or his or her designee, to execute the agreements.

ACTON REQUESTED: Make a finding of consistency with the Comprehensive Plan and recommend approval of an Ordinance Affecting the Use of Land in Orange County, Florida Relating to the Issuance of Vertical Permits Prior to Platting; Amending the Orange County Land Development and Use Ordinance Codified at Article III, Chapter 30, of the Orange County Code; and Providing for an Effective Date.

JVW/WE:rep

Attachment: Draft Ordinance

2	ORDINANCE NO. 2016		
4	AN ORDINANCE AFFECTING THE USE OF LAND IN ORANGE COUNTY, FLORIDA RELATING TO THE		
6	ISSUANCE OF VERTICAL PERMITS PRIOR TO PLATTING; AMENDING THE ORANGE COUNTY LAND		
8	DEVELOPMENT AND USE ORDINANCE CODIFIED AT ARTICLE III, CHAPTER 30, OF THE ORANGE COUNTY		
10	CODE; AND PROVIDING FOR AN EFFECTIVE DATE.		
12	BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF ORANGE		
	COUNTY:		
14	Section 1. Amendments to Section 30-83 ("Plats; approval; vacation"). Section 30-		
	83 ("Plats; approval; vacation") is amended to read as follows, with any new wording being		
16	indicated by underlines and any deleted wording being shown by strike-throughs:		
	Sec. 30-83 Plats; vertical construction prior to plat approval; vacation.		
18	(a) A plat shall be approved and recorded in the manner		
20	provided in sections 34-48, and section 34-133, and, to the extent that it is not inconsistent with sections 34-48 and 34-133, part I, chapter 177, Florida Statutes.		
22	(b) With the exception of developments and model homes authorized by subsections 30-83(c) and (d), respectively, V vertical construction		
24	shall not be permitted to commence at a development requiring a plat unless and until the plat has been approved and recorded. However, for single-family		
26	development, where it is anticipated or expected or determined that the plat for		
28	a particular development cannot be approved and recorded through no fault of the developer's before vertical construction is ready to commence, the		
30	development review committee may approve vertical construction in advance of platting pursuant to terms and conditions that are acceptable to the DRC,		
32	provided that in no event may a temporary or permanent certificate of occupancy be issued for such vertical construction before the plat is approved and recorded.		
34	(c) For developments having an expected construction		
36	duration of six months or more and consisting of commercial, industrial, hotel, office, or multi-family uses, or other non-single family developments which, when platted, will contain three lots or less, the DRC may approve a request to		

38	allow vertical construction in advance of plat approval, provided all of the following conditions are met:		
40			
	(1) The PSP, or DP, as applicable, for such project		
42	has received final approval;		
44	(2) A plat has been submitted for review and approval pursuant to the applicable PSP or DP and has been deemed		
46	sufficient for initial review by the County; and		
48	delivered to the County, and the County has approved, an		
50	indemnification and hold harmless agreement, in form and substance acceptable to the County, acknowledging:		
52			
54	(A) the issuance of building permits prior to recordation of the plat;		
56	(B) the continuing obligation of the owner to record the project plat;		
58	(C) the owner's understanding that under no		
60	circumstances will the County issue a temporary or permanent certificate of occupancy until the		
62	plat is approved and recorded; and		
64	(D) the owner's indemnification of the County from any damages, costs, or claims arising from the		
66	issuance of building permits prior to approval and recordation of the plat.		
68			
70	(d) Model homes may be permitted on not more than twenty percent (20%) of the lots in a single family residential development with an		
72	approved preliminary subdivision plan, or phase thereof, but in no event may the number of model homes exceed five. The model homes shall be situated on contiguous lots or clustered within a readily identified area. Not more than		
74	one model home may be used as a sales office/center, subject to the requirements of subsection 38-79(5).		
76			
78	(1) An applicant/developer requesting a model home permit shall submit a complete and sufficient model home application,		
	2		

80	with the applicable application fee, to the Zoning Division Manager, and include the following documents:	
92	and include the follow	ing documents.
82	(A)	three copies of the site plan for the lot proposed
84		for the model home, depicting the proposed structure, footprint, setbacks, and proposed
86		easements for the model home being requested;
88	<u>(B)</u>	three copies of the subdivision plan (or plat) indicating where the model home(s) will be
90		located; and
92	(C)	an executed notarized statement by the applicant/developer showing that it understands,
94		agrees to, and shall comply with all applicable permitting restrictions, requirements and
96		conditions, including those set forth in this section 30-83.
98		
100	200	The following permitting restrictions, ditions shall apply for a model home permit:
102	(A)	the applicant/developer shall utilize a
104		approved by the Zoning Division for issuance of a permanent street address (fee required);
106		a permanent su cer address (rec required).
	<u>(B)</u>	permitting is at the risk and expense of the
108		applicant/developer, including if any changes are made with respect to the final recorded plat;
110	0.24	
112	<u>(C)</u>	no certificate of occupancy shall be issued until an amended building permit (additional fee required) for a final permanent address is
114		issued;
116	<u>(D)</u>	all construction and permitting is at the applicant/developer's own risk and expense;
118	(E)	
120	<u>(E)</u>	curb and stabilized road base shall have been installed to the satisfaction of the Public Works Department;
122		Department,

124	<u>(F)</u>	drainage infrastructure shall have been completed for the development to the satisfaction of the Public Works Department;
126	(C)	a fully functional readily accessible County
128	<u>(G)</u>	a fully functional, readily accessible, County- approved fire hydrant shall be in place within five hundred (500) feet of the lot line of the
130		proposed model home;
132	<u>(H)</u>	the water and wastewater systems serving the proposed model home shall have been partially
134		or fully cleared for service by the Florida Department of Environmental Protection;
136	(I)	a risk affidavit and indemnification and hold
138	:117	harmless agreement satisfactory to the Risk Management Division shall have been executed
140		and provided;
142	<u>(J)</u>	temporary or permanent street signs and a street address number for each proposed model home
144		shall be in place to facilitate emergency response, as determined by the Orange County
146		Fire Marshal; and
148	<u>(K)</u>	applicant shall have complied with any and all other Orange County Code provisions, including
150		Zoning regulations.
152	(3)	A certificate of occupancy shall not be issued for
154	a model home until a	a certificate of completion for infrastructure has subdivision, or phase thereof. However, a
156	temporary certificate	of occupancy (TCO) may be issued by the Safety prior to issuance of a certification of
158		the following restrictions, requirements, and
160		The Public Works Department shall have
162	(A)	verified completion of installation of an asphalt surface from the nearest public right-of-way to
164		the lot line of the proposed model home(s);
166		

168	verified completion of installation of the	
170	drainage infrastructure and its functionality, and all inspections shall have been satisfactorily completed;	
172	<u>compreted.</u>	
174	(C) All required traffic control signs and devices shall be in place from the nearest public road right-of-way to the lot line of the proposed	
176	model home(s), as determined by the Public Works Department;	
178	(D) All C D' L' C D' L' C D' L' C	
180	(D) All permits issued by the Division of Building Safety for the model home(s) have received approved final inspections;	
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184	 (E) A permanent, fully functional public restroom is located in an easily accessible place within the proposed model home(s); 	
186		
188	(F) Sufficient and clear access for emergency vehicles shall be available, as determined by the Orange County Fire Marshal; and	
190		
192	(G) The applicant shall have complied with any and all other applicable Orange County Code provisions, including platting.	
194		
196	A TCO shall be effective for a period not to exceed ninety (90) days. An extension of no more than thirty (30) days may be granted upon good cause shown and acceptable to the County.	
198		
200	An appeal of a determination related to a model home application or permit shall be filed in writing within fourteen (14) days of the determination, accompanied by the applicable appeal fee. The appeal shall be heard by the	
202	Development Review Committee.	
204	(e) The board of county commissioners may order the vacation and reversion to acreage of all or any part of a plat or subdivision in	
206	the manner and subject to the restrictions provided by law; provided that no	
208	reversion can occur where the subdivision street and drainage improvements have been completed.	

210	Section 2. This ordinance shall take ef	fect on May 31, 2016.
212	ENACTED THIS 24 th DAY OF MAY, 2	016.
214		ORANGE COUNTY, FLORIDA By: Board of County Commissioners
216		
218		By: Teresa Jacobs Orange County Mayor
220		Orange County Wayor
Trans.	ATTEST: Martha O. Haynie, County Comptroller	
222	As Clerk of the Board of County Commissioners	
224		
	By:	
226	Deputy Clerk S:\WEvers\Ordinances_Resolutions\30-83\30-83 v4.docx	