

Agenda Item Cover Sheet Agenda Item N°. B-2

Florida		Meeting Date	January 06, 2016		
☐ Consent Section	☑ Regular Section	☐ Public Hearing			
Subject: Amendment to the Hillsbo	orough County Lobbying	Ordinance.			
Department Name: County Attorney's Office					
Contact Person: Mary Hele	en Farris	Contact Phone:	272-5670		
Sign-Off Approvals:		Mary Helen Farris	12/30/2015		
Charles Fletcher	12/31/2015	Managing County Attorney NA Joint Department Director			
Kevin Brickey Management and Budget – Approved as to Financial Impact Acc	12/30/2015	Mary Helen Farris Assistant County Attorney	12/30/2015 Date		
Staff's Recommended Board Motion: Direct the County Attorney's Office to advertise a public hearing for January 21, 2016 at 10:00 a.m. to consider enactment of an ordinance amending the Hillsborough County Lobbying Ordinance. No financial impact. Financial Impact Statement: No financial impact.					
Background: On October 7, 2015, the Board Office requested that the County Attorney's Office to draft an ordinance that will add new regulations and safeguards that protect the public by creating a registry and accountability guidelines for all lobbyists who make contact with County elected officials or professional staff, and bring it back to the BOCC for consideration and approval. The proposed Ordinance is attached.					
List Attachments: Proposed Ordinance					

ORDINANCE NO. _____

AN ORDINANCE AMENDING HILLSBOROUGH COUNTY CODE OF ORDINANCES, PART A, CHAPTER 2, ARTICLE III AS PERTAINING TO THE REGULATION OF LOBBYISTS; REQUIRING ANNUAL REGISTRATION OF LOBBYISTS; PROVIDING FOR THE DEFINITION OF LOBBYISTS AND LOBBYING; REQUIRING THE ANNUAL REGISTRATION OF LOBBYISTS; REQUIRING A RECORD OF LOBBYING CONTACTS AND A CONTACT LOG; PROVIDING FOR ENFORCEMENT OF THE ORDINANCE; PROVIDING FOR PENALTIES; PROVIDING FOR INCLUSION IN THE HILLSBOROUGH COUNTY CODE; PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the Hillsborough County Lobbying Ordinance has not been amended since 2007; and

WHEREAS, much communication is done via electronic means rather than meeting in person; and

WHEREAS, the Board of County Commissioners desires to establish a better system of tracking lobbying activities to allow for greater transparency in County business.

NOW THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY	
COMMISSIONERS OF HILLSBOROUGH COUNTY, FLORIDA THIS	DAY
OF, 2016, as follows:	

1. Sec. 2-217 of the Hillsborough County Code is amended to read as follows

Sec. 2-217. - Definitions.

As used in this article:

Affected personnel means a member of the Board of County Commissioners, the County Administrator, the Deputy County Administrator, any Assistant County Administrator, any Department head, the County Attorney, the Deputy County Attorney, any Managing Attorney, or the County Internal Performance Auditor- or any employee who has the authority to make final decisions, where there is an appeal process to other than to the Board of County Commissioners.

Government employees means all agents of government, whether elected or appointed, paid or unpaid, hired or under contract as a consultant or attorney, who are acting on behalf of the United States, the State of Florida, its agencies, political subdivisions, special districts and municipalities.

Lobbying means meeting privately communicating directly or indirectly, outside a duly noticed public meeting or hearing on the record with affected personnel in order to encourage the passage, defeat, or modification of any item pending or likely to be pending in the near future, before the Board of County Commissioners or being considered by the lobbied employee for

presentation or recommendation to the Board of County Commissioners, <u>or to any employee who</u> has the authority to make final decisions, where there is an appeal process to other than to the <u>Board of County Commissioners</u>. <u>Lobbying shall include all forms of communication, whether oral, written or electronic.</u>

Lobbyist shall mean any person who is employed and receives payment, or who contracts for direct or indirect economic consideration, for the purpose of lobbying on behalf of a principal, and shall include an employee whose principal responsibility to the employer is overseeing the employer's various relationships with government or representing the employer in its contacts with government.

2. Sec. 2-218 of the Hillsborough County Code is amended to read as follows:

Sec. 2-218. - Registration of lobbyists.

All lobbyists shall register, at the time of the lobbying, on a registry of lobbyists maintained and available in the reception areas of the County Commission, County Administrator, County Attorney, and County Departments. The lobbyist shall provide his or her name, business address, the name and business address of each principal represented, the general and specific areas of his legislative interest, and the nature and extent of any direct business association or partnership with any affected personnel. Said registries will be transmitted to the Clerk of the Board of County Commissioners on a periodic basis for storage and public inspection. In the event that the meeting occurs outside of County offices, the lobbyist shall provide the above required information by U.S. or electronic mail to the Clerk of the Board of County Commissioners within seven calendar days of the meeting.

All persons who are lobbyists under Sec. 2-217 must register. Thereafter, all lobbyists shall register and re-register, as applicable, prior to January 1 of each year. The lobbyist shall pay a fee of \$50.00 annually. Persons who lobby only on behalf of non-profit corporations are not required to pay the annual fee. All lobbyists must update their registration when they engage a new client prior to initiating any lobbying activities with affected personnel. Registration forms shall be in the manner designated by the county attorney. The lobbyist shall provide his or her name, business address, the name and business address of each principal represented, the general and specific areas of interest, and the nature and extent of any direct business association or partnership with any current member of the board. Each lobbyist shall sign a form, to be prepared by the County Attorney's Office, indicating that he or she has read the Lobbying Ordinance and will abide by its provisions.

Registered lobbyists shall be prohibited from lobbying any Commissioner or other affected personnel regarding official County business via text message on that Commissioner's or personnel's private cell phone or other private media, such as private emails. In cases where such communication cannot be avoided, the lobbyist must send a copy of the communication to the commissioner's county email address.

Record of meetings; Meeting logs.

Except when appearing at a duly noticed public meeting or hearing on the record, all persons who meet with a commissioner shall sign meeting logs maintained and available in the office of reception of the board of county commissioners. Meeting logs shall be available in designated county departments for meetings with affected personnel. Each person shall provide his or her name, whether the person is attending the meeting as a part of his or her employment or otherwise for compensation, the name of each principal, if any, represented in the course of the particular meeting, and the subject matter of the meeting. All meeting logs shall be maintained by the county for a period of five (5) fiscal years.

The following shall not be required to sign the meeting logs:

- 1. Hillsborough County employees, and employees of other Hillsborough County agencies
- 2. Law enforcement officers
- 4. Sec. 2-221 of the Hillsborough County Code is amended to read as follows:

Sec. 2-221. - Maintaining registrations.

The Clerk of the Board of County Commissioners shall maintain the registrations received in a manner open for public inspection. There shall be established in the county attorney's office a staff position whose duties include the maintenance of lobbyist registrations, the investigation of alleged violations, and the enforcement of any penalties.

5. Sec. 2-222 of the Hillsborough County Code is amended to read as follows:

New Section – Enforcement

If the County Attorney's Office is informed of any person who has failed to comply with the requirements of this article, the County Attorney's Office shall conduct a preliminary investigation as deemed necessary under the circumstances. In the event the County Attorney's Office determines that a violation may have occurred based on the results of the investigation, the County Attorney's Office shall assess the penalty as provided in Sec. 2-222. Any appeal of this assessment shall go to a hearing officer for his or her recommendation. The recommendation will then go to the board of county commissioners for final resolution.

Sec. 2-222. - Penalties.

A first violation of the provisions of this article shall result in the issuance of a warning by the County Attorney's Office. Each subsequent violation by a lobbyist shall be punishable by a fine not to exceed \$500.00. A second violation within a period of 12 months shall be punishable by a fine of \$250.00. If a third violation occurs within 12 months, the violator shall be prohibited from

lobbying for 30 days. If a fourth violation occurs within 12 months, the violator shall be prohibited from lobbying for 90 days. The validity of any action or determination of the commission, board or staff shall not be affected by the failure of any person to comply with the provisions of this article.

6. **APPLICABILITY**

This Ordinance shall be applicable in all unincorporated areas of Hillsborough County and to all incorporated areas of Hillsborough County where there is no existing conflict of law or municipal ordinances.

7. **SEVERABILITY**

If any portion of this Ordinance is for any reason held invalid or declared to be unconstitutional, inoperative or void by a court of competent jurisdiction, such holding shall not affect the validity of the remainder of this Ordinance.

8. **COMPLIANCE WITH LAW**

Nothing in this Ordinance shall be construed to exempt compliance with state laws relating to lobbying. Violations of state law may be prosecuted as applicable.

9. **RESOLUTION OF CONFLICT OF LAWS**

In all instances where Florida Law (as evidenced by the Florida Administrative Code, Florida Statutes, applicable case law or otherwise) mandates standards or requirements that conflict with the provisions of this Ordinance, said law shall govern and the same shall be incorporated by this reference as a part of this Ordinance. For purposes of this Ordinance, a conflict shall exist where, upon a particular matter, Florida Law addresses the matter in a manner that is more strict than the provisions of this Ordinance, where the provisions of Florida Law are specifically referenced in this Ordinance as providing for criminal penalties or where a matter is addressed by Florida Law that is not addressed by this Ordinance. In these two situations, Florida Law shall control. In situations where this Ordinance addresses a matter in a manner that is stricter than that of Florida law, the provisions of this Ordinance shall control.

10. INCLUSION IN THE HILLSBOROUGH COUNTY CODE

The provisions of this Ordinance shall be included and incorporated in the Hillsborough County Code, as an addition or amendment thereto, and shall be appropriately renumbered to conform to the uniform numbering system of the Hillsborough County Code.

11. FILING OF ORDINANCE, TRANSITION AND EFFECTIVE DATE

In accordance with the provisions of §125.66, Florida Statutes, as may be amended, governing ordinances, a certified copy of this Ordinance shall be filed with the Florida Department of State by the Clerk of the Board of County Commissioners. The ordinance shall take effect 90 days after adoption.

STATE OF FLORIDA)		
COUNTY OF HILLSBOROUGH)		
I, Pat Frank, Clerk of the Circuit Court Commissioners of Hillsborough County, Florid is a true and correct copy of an Ordinance	la, do hereby certify that the aboadopted by the Board at its re	ove and foregoing egular meeting of
no, as the same appears in record in Minut Hillsborough County, Florida.	te Book of the P	ublic Records of
WITNESS my hand and official seal this _	day of	, 2016.
	PAT FRANK	
	CLERK OF THE CIRCUIT	ΓCOURT
	Ву:	
	Deputy Clerk	
Approved as to form and		
Legal sufficiency:		
By:		
General Counsel		